

# State of Minnesota



## Office of the State Auditor

Julie Blaha  
State Auditor

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**Houston County  
Caledonia, Minnesota**

Year Ended December 31, 2019

## **Description of the Office of the State Auditor**

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 100 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

**Audit Practice** – conducts financial and legal compliance audits of local governments;

**Government Information** – collects and analyzes financial information for cities, towns, counties, and special districts;

**Legal/Special Investigations** – provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

**Pension** – monitors investment, financial, and actuarial reporting for Minnesota’s local public pension funds; and

**Tax Increment Financing** – promotes compliance and accountability in local governments’ use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

Office of the State Auditor  
525 Park Street, Suite 500  
Saint Paul, Minnesota 55103  
(651) 296-2551  
state.auditor@osa.state.mn.us  
www.auditor.state.mn.us

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# **Houston County Caledonia, Minnesota**

Year Ended December 31, 2019



**Audit Practice Division  
Office of the State Auditor  
State of Minnesota**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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CALEDONIA, MINNESOTA**

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CALEDONIA, MINNESOTA**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**ORGANIZATION  
DECEMBER 31, 2019**

			<u>Term Expires</u>
<b>Elected</b>			
Commissioners			
Board Member	Jack Miller	District 1	January 2021
Vice Chair	Eric Johnson <sup>1</sup>	District 2	January 2023
Board Member	Robert Burns <sup>2</sup>	District 3	January 2021
Chair	Teresa Walter	District 4	January 2023
Board Member	Vacant	District 5	January 2021
Attorney	Samuel Jandt		January 2023
Auditor/Treasurer	Donna Trehus		January 2023
County Recorder	Susan Schwebach		January 2023
County Sheriff	Mark Inglett		January 2023
<b>Appointed</b>			
Administrator	Jeffrey Babinski		Indefinite
Assessor	Cynthia Cresswell-Hatleli		December 2020
County Engineer	Brian Pogodzinski		April 2021
Coroner	Mayo Medical Examiner		Indefinite
Court Administrator	Darlene Larson		Indefinite
Finance Director	Carol Lapham		Indefinite
Public Health/Human Services Director	John Pugleasa		Indefinite
Veterans Service Officer	Robert Thoen		January 2020

<sup>1</sup>Chair 2020

<sup>2</sup>Vice Chair 2020

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JULIE BLAHA  
STATE AUDITOR

# STATE OF MINNESOTA

## OFFICE OF THE STATE AUDITOR

SUITE 500  
525 PARK STREET  
SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice)  
(651) 296-4755 (Fax)  
state.auditor@state.mn.us (E-mail)  
1-800-627-3529 (Relay Service)

### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners  
Houston County  
Caledonia, Minnesota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Houston County, Minnesota, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Houston County as of December 31, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter – Change in Accounting Principles***

As discussed in Note 1.E. to the financial statements, in 2019, the County changed the method of accounting for long-term receivables. Our opinion is not modified with respect to this matter.

### ***Emphasis of Matter – Subsequent Event***

As discussed in Note 4 to the financial statements, subsequent to year-end, the World Health Organization declared the outbreak of a coronavirus (COVID-19) to be a pandemic. A reduction of calendar year 2021 County State Aid from state-collected gasoline tax revenue is expected to occur. Additionally, the County received \$2.26 million in funding under the federal Coronavirus Aid, Relief, and Economic Security (CARES) Act in July 2020. The CARES Act requires the County use the funding to cover eligible expenses incurred due to the COVID-19 public health emergency. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Houston County's basic financial statements. The Supplementary Information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Supplementary Information is the responsibility of



management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 3, 2020, on our consideration of Houston County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Houston County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Houston County's internal control over financial reporting and compliance.

#### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (SEFA) as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements. The SEFA is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the SEFA is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

/s/Julie Blaha

JULIE BLAHA  
STATE AUDITOR

September 3, 2020

/s/Greg Hierlinger

GREG HIERLINGER, CPA  
DEPUTY STATE AUDITOR

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2019  
(Unaudited)**

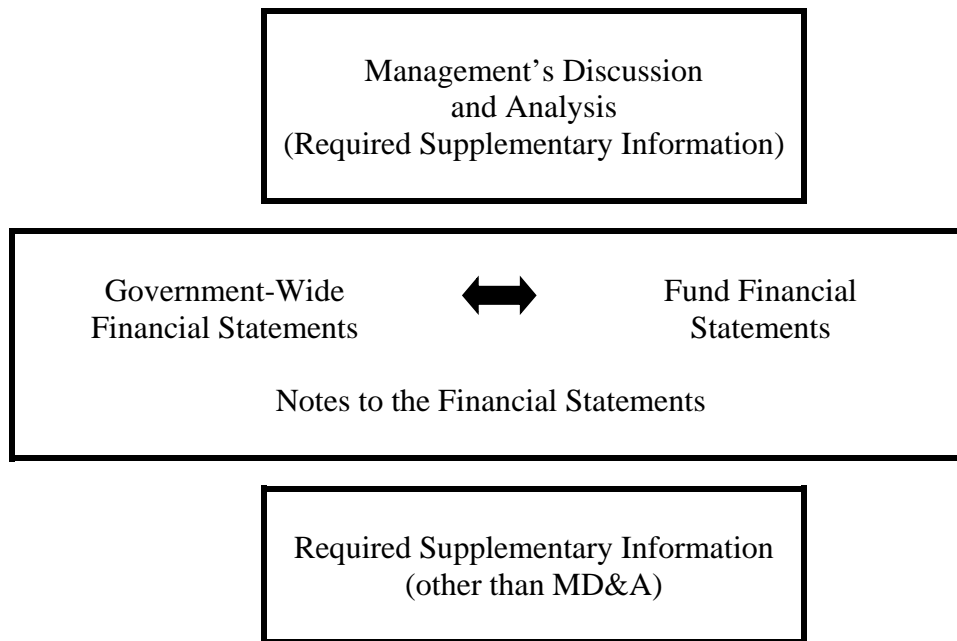
The Management's Discussion and Analysis (MD&A) provides an overview of the County's financial activities for the fiscal year ended December 31, 2019. Since this information is designed to focus on current year activities, resulting changes, and currently known facts, it should be read in conjunction with the County's financial statements.

**FINANCIAL HIGHLIGHTS**

- Governmental activities' total net position is \$78,624,922, of which \$70,527,269 is in net investment in capital assets and \$3,206,019 is restricted to specific purposes.
- Houston County's net position decreased by \$629,550 for the year ended December 31, 2019.
- The net cost of governmental activities for the current fiscal year was \$15,113,486. The net cost was funded by general revenues, including taxes and grants.
- Governmental funds' fund balances decreased by \$2,707,396.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This MD&A is intended to serve as an introduction to the basic financial statements. Houston County's basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. The MD&A (this section) and certain budgetary comparison schedules are required to accompany the basic financial statements and, therefore, are included as required supplementary information. The following chart demonstrates how the different pieces are interrelated.



There are two government-wide financial statements. The Statement of Net Position and the Statement of Activities (Exhibits 1 and 2) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Government-wide financial statements start on page 14. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds. The remaining statements provide financial information about activities for which the County acts solely as an agent for the benefit of those outside of the government.

#### **Government-Wide Financial Statements—The Statement of Net Position and the Statement of Activities**

Our analysis of the County as a whole is shown on Exhibits 1 and 2. The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps the reader determine whether the County's financial condition has improved or declined as a result of the year's activities. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the full accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net position and changes in them. You can think of the County's net position—the difference between assets and deferred outflows of resources from liabilities and deferred inflows of resources—as one way to measure the County's financial health or financial position. Over time, increases or decreases in the County's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the County's property tax base and the condition of County roads, to assess the overall health of the County.

The Statement of Activities presents information showing how the County's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows only in future years. The activities of Houston County are presented as governmental activities because they are principally supported by taxes and intergovernmental revenues. The County's basic services are reported here, including general government, public safety, transportation, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development.

### **Fund Financial Statements**

Our analysis of the County's major funds begins on page 17. The fund financial statements provide detailed information about the significant funds—not the County as a whole. Some funds are required to be established by state law. However, the County Board establishes some funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

The County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting. This method measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation following each governmental fund financial statement.

### **Reporting the County's Fiduciary Responsibilities**

The County is the trustee, or fiduciary, over assets that can be used only by other governments, nonprofits, or individuals. All of the County's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. We exclude these activities from the County's other financial statements because the County cannot use these assets to finance its operations.

## THE COUNTY AS A WHOLE

The County's net position decreased \$629,550 from \$79,254,472 to \$78,624,922.

**Table 1**  
**Net Position**  
**(in Millions)**

	2019	2018
Assets		
Current and other assets	\$ 19.0	\$ 24.6
Capital assets	83.6	79.9
Total Assets	<u>\$ 102.6</u>	<u>\$ 104.5</u>
Deferred Outflows of Resources		
Deferred pension and OPEB outflows	\$ 1.7	\$ 2.9
Deferred charge on refunding	0.6	0.7
Total Deferred Outflows of Resources	<u>\$ 2.3</u>	<u>\$ 3.6</u>
Liabilities		
Long-term liabilities	\$ 21.6	\$ 22.3
Other liabilities	1.1	1.5
Total Liabilities	<u>\$ 22.7</u>	<u>\$ 23.8</u>
Deferred Inflows of Resources		
Deferred pension and OPEB inflows	<u>\$ 3.6</u>	<u>\$ 5.0</u>
Net Position		
Net investment in capital assets	\$ 70.5	\$ 65.9
Restricted	3.2	5.5
Unrestricted	4.9	7.9
Total Net Position	<u><u>\$ 78.6</u></u>	<u><u>\$ 79.3</u></u>

Net position of the County's governmental activities decreased by 0.8 percent (\$78,624,922 compared to \$79,254,472).



**Table 2**  
**Change in Net Position**  
**(in Millions)**

	<u>2019</u>	<u>2018</u>
Revenues		
Program revenues		
Fees, charges, fines, and other	\$ 2.7	\$ 3.0
Operating grants and contributions	10.6	10.6
General revenues		
Property taxes	11.7	11.6
Other taxes and payments in lieu of taxes	0.5	0.6
Grants and contributions	1.5	1.5
Other general revenues	<u>0.7</u>	<u>0.4</u>
Total Revenues	<u>\$ 27.7</u>	<u>\$ 27.7</u>
Expenses		
General government	\$ 4.8	\$ 4.8
Public safety	4.7	4.3
Transportation	9.6	6.8
Human services	5.7	5.7
Health	1.1	1.1
Sanitation	1.0	1.1
Culture and recreation	0.4	0.4
Conservation of natural resources	0.4	0.4
Economic development	0.3	0.3
Interest	<u>0.4</u>	<u>0.4</u>
Total Expenses	<u>\$ 28.4</u>	<u>\$ 25.3</u>
Increase (Decrease) in Net Position	\$ (0.7)	\$ 2.4
Net Position – January 1, as restated (1)	<u>79.3</u>	<u>76.9</u>
Net Position – December 31	<u><u>\$ 78.6</u></u>	<u><u>\$ 79.3</u></u>

(1) 2018 was restated for change in accounting principle

### **Governmental Activities**

The cost of all governmental activities this year was \$28,420,701. However, as shown in the Statement of Activities, the amount that the taxpayers ultimately financed for these activities through County property taxes was only \$11,699,186, because some of the cost was paid by

those who directly benefited from the programs (\$2,717,992) or by other governments and organizations that subsidized certain programs with grants and contributions (\$10,589,223). The County paid for the remaining “public benefit” portion of governmental activities with \$14,483,936 in general revenues, primarily property taxes and other revenues, such as interest and general entitlements, resulting in a decrease to net position of \$629,550.

Table 3 presents the cost of each of the County’s four largest program functions, as well as each function’s net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden that was placed on the County’s taxpayers by each of these functions.

**Table 3**  
**Governmental Activities**  
**(in Millions)**

	Total Cost of Services		Net Cost (Revenue) of Services	
	2019	2018	2019	2018
Transportation	\$ 9.6	\$ 6.8	\$ 3.7	\$ 0.8
Human services	5.7	5.7	1.9	1.6
General government	4.8	4.8	4.1	4.0
Public safety	4.6	4.3	3.8	3.5

## FINANCIAL ANALYSIS OF THE COUNTY’S FUNDS

As noted earlier, Houston County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the County’s funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County’s financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a county’s net resources available for spending at the end of the year.

At December 31, 2019, Houston County’s governmental funds reported combined ending fund balances of \$16,579,435, a decrease of \$2,707,396 in comparison with 2018 as restated. The County is reporting an unassigned fund balance of \$5,697,989 in 2019. The remainder of fund balance is nonspendable, restricted, or assigned to indicate that it is not available for new spending because it has already been committed.

The General Fund is the chief operating fund of Houston County. At December 31, 2019, unassigned fund balance was \$5,679,989, while total fund balance was \$6,635,925. As a measure of the General Fund’s liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 51.2 percent of total General Fund expenditures, while total fund balance represents 59.7 percent of the same amount. While the 2019 General Fund final budget reflected a \$98,200 use of fund balance, the General Fund ended the year with an increase of \$429,814 of fund balance. The General Fund December 31, 2019, fund balance of \$6,635,925 increased from the 2018 restated balance of \$6,206,111.

The Road and Bridge Special Revenue Fund's fund balance decreased by \$2,998,151 to \$6,975,021, of which \$466,576 is nonspendable and the remaining balance of \$6,508,445 is assigned. The total amount collected to date for wheelage tax is \$1,219,148 and has been applied to the 2019 County Road 249 paving project, CP 2019-01 which totaled \$2,629,152. The decrease also reflects the deferred payment of \$118,051 for the 2019 State Flood Disaster receivable. In addition, \$200,000 was transferred to the Capital Projects fund to cover expenses for an anticipated new highway building.

The Health and Human Services Special Revenue Fund's fund balance decreased by \$259,985 to \$1,383,777, all of which is assigned. The decrease in fund balance is the result of a planned use of fund balance of \$65,047 and a reduction in intergovernmental revenue of approximately \$168,000.

### **General Fund Budgetary Highlights**

Houston County revised its General Fund budget during 2019, increasing expected revenues by 1.2 percent and decreasing appropriations by 1.3 percent, respectively. For the year ended December 31, 2019, expenditures were less than final budget by \$240,464.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

At the end of 2019, the County had \$83,589,681 invested in a broad range of capital assets, including land, buildings, highways and streets, and equipment. (See Table 4.) This amount represents a net increase (including additions and deductions) of \$3,646,362, or 4.6 percent, over last year. More detailed information about the County's capital assets can be found in Note 2.A. of the financial statements.

**Table 4**  
**Capital Assets at Year-End**  
**(Net of Depreciation, in Millions)**

	2019	2018
Land	\$ 3.3	\$ 3.2
Construction in progress	0.1	0.1
Buildings and improvements	16.8	17.3
Machinery, furniture, and equipment	3.6	3.4
Infrastructure	59.8	55.9
Totals	<u>\$ 83.6</u>	<u>\$ 79.9</u>

## Long-Term Debt

At the end of the current fiscal year, the County had total general obligation bonds outstanding in the amount of \$13,683,309, as shown in Table 5. More detailed information about the County's long-term liabilities is presented in Note 2.C. to the financial statements.

**Table 5**  
**Outstanding Debt at Year-End**  
**(in Millions)**

	<u>2019</u>	<u>2018</u>
G.O. bonds	<u>\$ 13.7</u>	<u>\$ 14.6</u>

Other obligations include loans payable, capital leases, compensated absences, pension benefits, and other postemployment benefits.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County's elected and appointed officials considered many factors when setting the fiscal year 2020 budget, tax rates, and fees that will be charged for the government-type activities.

- The unemployment rate in Houston County increased, moving from 2.87 percent in 2018 to 3.23 percent in 2019 for the annual average. This is lower than the U.S. average of 3.67 percent and equals the Minnesota rate of 3.23 percent.
- County General Fund expenditures for 2020 are budgeted to increase 2.5 percent from the 2019 level.
- Houston County's population decreased by 3.9 percent from 2009 (19,381) to 2019 (18,626), compared to an increase of 7.2 percent in Minnesota as a whole. Citizens age 65+ comprise 22.04 percent of the County's population.
- The proposed property tax levy has increased 3.0 percent for 2020.
- During 2020, Houston County will move forward with construction of the Highway Department complex having navigated a design/build phase and the hiring of a construction manager. The County Board of Commissioners will also be considering the repurposing or demolition of the Historic Jail and the use of the insurance settlement following the 2014 damage to the unoccupied building that occurred when the sprinkler system malfunctioned. The County's organizational structure continues transitioning with the hire of a County Administrator, the combining of the Auditor and Treasurer's Offices, and the integration of the Public Health and Human Services Departments aiming to streamline operations and increase efficiencies. County operations and funding will be affected by the declaration of the COVID-19 pandemic.

## **CONTACTING HOUSTON COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact the County Finance Director, Carol Lapham, Houston County Courthouse, 304 South Marshall Street, Caledonia, Minnesota 55921.

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## **BASIC FINANCIAL STATEMENTS**

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## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

***EXHIBIT 1***

**STATEMENT OF NET POSITION  
GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2019**

**Assets**

Cash and pooled investments	\$ 12,912,854
Petty cash and change funds	17,160
Investments	3,059,633
Taxes receivable	
Delinquent	157,044
Accounts receivable – net	134,903
Accrued interest receivable	38,627
Loans receivable	369,638
Due from other governments	1,894,870
Inventories	466,576
Prepaid items	11,993
Capital assets	
Non-depreciable	3,420,382
Depreciable – net of accumulated depreciation	80,169,299
	<hr/>
<b>Total Assets</b>	<b>\$ 102,652,979</b>

**Deferred Outflows of Resources**

Deferred charge on refunding	\$ 620,898
Deferred other postemployment benefits outflows	29,516
Deferred pension outflows	1,643,140
	<hr/>
<b>Total Deferred Outflows of Resources</b>	<b>\$ 2,293,554</b>

**Liabilities**

Accounts payable	\$ 431,566
Salaries payable	259,400
Contracts payable	122,817
Due to other governments	77,357
Accrued interest payable	164,469
Customer deposits	32,212
Long-term liabilities	
Due within one year	1,069,766
Due in more than one year	13,942,558
Net pension liability	6,128,910
Other postemployment benefits liability	473,687
	<hr/>
<b>Total Liabilities</b>	<b>\$ 22,702,742</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

***EXHIBIT 1  
(Continued)***

**STATEMENT OF NET POSITION  
GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2019**

**Deferred Inflows of Resources**

Deferred OPEB inflows	\$ 10,263
Deferred pension inflows	<u>3,608,606</u>
<b>Total Deferred Inflows of Resources</b>	<b><u>\$ 3,618,869</u></b>

**Net Position**

Net investment in capital assets	\$ 70,527,269
Restricted for	
General government	220,342
Public safety	375,468
Debt service	1,553,974
Highways and streets	726,102
Economic development	330,133
Unrestricted	<u>4,891,634</u>
<b>Total Net Position</b>	<b><u>\$ 78,624,922</u></b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT 2**

**STATEMENT OF ACTIVITIES  
DECEMBER 31, 2019**

		Program Revenues			Net (Expense) Revenues and Change in Net Position
		Fees, Charges, Fines, and Other	Operating Grants and Contributions	Capital Grants and Contributions	
	Expenses				
<b><u>Functions/Programs</u></b>					
<b>Primary government</b>					
<b>Governmental activities</b>					
General government	\$ 4,828,415	\$ 388,183	\$ 357,360	\$ -	\$ (4,082,872)
Public safety	4,638,474	407,359	430,461	-	(3,800,654)
Transportation	9,625,623	294,730	5,578,558	9,540	(3,742,795)
Sanitation	982,568	593,203	111,611	-	(277,754)
Human services	5,681,568	578,973	3,195,936	-	(1,906,659)
Health	1,137,600	377,320	589,190	-	(171,090)
Culture and recreation	412,357	61,173	-	-	(351,184)
Conservation of natural resources	355,519	740	139,375	-	(215,404)
Economic development	334,760	16,311	169,669	7,523	(141,257)
Interest	423,817	-	-	-	(423,817)
<b>Total Governmental Activities</b>	<b>\$ 28,420,701</b>	<b>\$ 2,717,992</b>	<b>\$ 10,572,160</b>	<b>\$ 17,063</b>	<b>\$ (15,113,486)</b>
<b>General Revenues</b>					
Property taxes					\$ 11,699,186
Mortgage registry and deed tax					18,361
Wheelage tax					188,646
Payments in lieu of tax					363,553
Grants and contributions not restricted to specific programs					1,510,603
Unrestricted investment earnings					507,658
Miscellaneous					195,929
<b>Total general revenues</b>					<b>\$ 14,483,936</b>
<b>Change in net position</b>					<b>\$ (629,550)</b>
<b>Net Position – Beginning</b>					<b>79,254,472</b>
<b>Net Position – Ending</b>					<b>\$ 78,624,922</b>

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## **FUND FINANCIAL STATEMENTS**

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## **GOVERNMENTAL FUNDS**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT 3**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

	<u>General</u>	<u>Road and Bridge</u>	<u>Health and Human Services</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
<b><u>Assets</u></b>					
Cash and pooled investments	\$ 5,688,856	\$ 5,115,209	\$ 529,317	\$ 1,579,472	\$ 12,912,854
Petty cash and change funds	17,060	100	-	-	17,160
Investments	1,010,287	1,499,076	550,270	-	3,059,633
Taxes receivable					
Delinquent	92,568	26,903	19,740	17,833	157,044
Accounts receivable – net	10,024	1,073	123,806	-	134,903
Loans receivable	369,638	-	-	-	369,638
Accrued interest receivable	34,978	3,054	595	-	38,627
Due from other funds	8,689	-	-	-	8,689
Due from other governments	149,000	1,087,053	658,817	-	1,894,870
Prepaid expense	11,993	-	-	-	11,993
Inventories	-	466,576	-	-	466,576
<b>Total Assets</b>	<b><u>\$ 7,393,093</u></b>	<b><u>\$ 8,199,044</u></b>	<b><u>\$ 1,882,545</u></b>	<b><u>\$ 1,597,305</u></b>	<b><u>\$ 19,071,987</u></b>
<b><u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u></b>					
<b>Liabilities</b>					
Accounts payable	\$ 101,956	\$ 165,788	\$ 163,822	\$ -	\$ 431,566
Salaries payable	137,247	39,167	82,986	-	259,400
Contracts payable	-	122,817	-	-	122,817
Due to other funds	-	-	8,689	-	8,689
Due to other governments	12,692	6,131	58,534	-	77,357
Customer deposits	32,212	-	-	-	32,212
<b>Total Liabilities</b>	<b><u>\$ 284,107</u></b>	<b><u>\$ 333,903</u></b>	<b><u>\$ 314,031</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 932,041</u></b>
<b>Deferred Inflows of Resources</b>					
Unavailable revenue	<b><u>\$ 473,061</u></b>	<b><u>\$ 890,120</u></b>	<b><u>\$ 184,737</u></b>	<b><u>\$ 12,593</u></b>	<b><u>\$ 1,560,511</u></b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT 3  
(Continued)**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

	<u>General</u>	<u>Road and Bridge</u>	<u>Health and Human Services</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
<b><u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u></b> (Continued)					
<b>Fund Balances</b>					
Nonspendable					
Prepaid items	\$ 11,993	\$ -	\$ -	\$ -	\$ 11,993
Inventories	-	466,576	-	-	466,576
Restricted for					
Debt service	-	-	-	1,553,974	1,553,974
Recorder's technology equipment	137,110	-	-	-	137,110
Recorder's compliance	73,871	-	-	-	73,871
E-911	199,236	-	-	-	199,236
Economic development loans	330,133	-	-	-	330,133
Conceal and carry	168,003	-	-	-	168,003
Sheriff's DUI forfeiture	8,229	-	-	-	8,229
Attorney forfeited property	9,361	-	-	-	9,361
Assigned					
Road and bridge	-	6,508,445	-	-	6,508,445
Human services	-	-	1,383,777	-	1,383,777
Capital projects	-	-	-	30,738	30,738
Unassigned	5,697,989	-	-	-	5,697,989
<b>Total Fund Balances</b>	<b>\$ 6,635,925</b>	<b>\$ 6,975,021</b>	<b>\$ 1,383,777</b>	<b>\$ 1,584,712</b>	<b>\$ 16,579,435</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 7,393,093</b>	<b>\$ 8,199,044</b>	<b>\$ 1,882,545</b>	<b>\$ 1,597,305</b>	<b>\$ 19,071,987</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

***EXHIBIT 4***

**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION—GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2019**

<b>Fund balances – total governmental funds (Exhibit 3)</b>	<b>\$ 16,579,435</b>
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	83,589,681
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.	1,560,511
Deferred outflows of resources resulting from pension and other postemployment benefits liabilities are not available resources and, therefore, are not reported in the governmental funds.	1,672,656
Deferred outflows of resources resulting from debt refundings are not reported in the governmental funds.	620,898
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	
Loans payable	\$ (84,783)
Capital lease payable	(110,569)
Bonds payable	(13,230,000)
Bond discount	6,064
Bond premium	(459,373)
Accrued interest payable	(164,469)
Net pension liability	(473,687)
Other postemployment benefits liability	(6,128,910)
Compensated absences	(1,133,663)
	(21,779,390)
Deferred inflows of resources resulting from pension and other postemployment not due and payable in the current period and, therefore, are not reported in the governmental funds.	(3,618,869)
<b>Net Position of Governmental Activities (Exhibit 1)</b>	<b>\$ 78,624,922</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT 5**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

	<u>General</u>	<u>Road and Bridge</u>	<u>Health and Human Services</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
<b>Revenues</b>					
Taxes	\$ 6,913,257	\$ 2,095,777	\$ 1,580,297	\$ 1,319,667	\$ 11,908,998
Licenses and permits	64,680	5,415	-	-	70,095
Intergovernmental	2,412,475	8,428,547	3,913,795	55,912	14,810,729
Charges for services	1,378,691	263,662	722,180	-	2,364,533
Fines and forfeits	5,514	-	-	-	5,514
Gifts and contributions	3,100	-	-	-	3,100
Investment earnings	453,231	38,434	15,993	-	507,658
Miscellaneous	129,289	9,001	284,047	-	422,337
<b>Total Revenues</b>	<b>\$ 11,360,237</b>	<b>\$ 10,840,836</b>	<b>\$ 6,516,312</b>	<b>\$ 1,375,579</b>	<b>\$ 30,092,964</b>
<b>Expenditures</b>					
<b>Current</b>					
General government	\$ 4,821,117	\$ -	\$ -	\$ 4,681	\$ 4,825,798
Public safety	4,258,770	-	-	-	4,258,770
Transportation	-	13,399,348	-	-	13,399,348
Sanitation	956,275	-	-	-	956,275
Human services	-	-	5,650,650	-	5,650,650
Health	17,000	-	1,125,647	-	1,142,647
Culture and recreation	403,573	-	-	-	403,573
Conservation of natural resources	355,689	-	-	-	355,689
Economic development	283,102	-	-	-	283,102
<b>Intergovernmental</b>	-	290,163	-	-	290,163
<b>Capital outlay</b>	-	-	-	164,581	164,581
<b>Debt service</b>					
Principal	22,067	-	-	870,000	892,067
Interest	3,283	-	-	410,691	413,974
Administrative (fiscal) charges	-	-	-	4,700	4,700
<b>Total Expenditures</b>	<b>\$ 11,120,876</b>	<b>\$ 13,689,511</b>	<b>\$ 6,776,297</b>	<b>\$ 1,454,653</b>	<b>\$ 33,041,337</b>

The notes to the financial statements are an integral part of this statement.

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT 5  
(Continued)**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

	<u>General</u>	<u>Road and Bridge</u>	<u>Health and Human Services</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
<b>Excess of Revenues Over (Under)</b>					
<b>Expenditures</b>	<b>\$ 239,361</b>	<b>\$ (2,848,675)</b>	<b>\$ (259,985)</b>	<b>\$ (79,074)</b>	<b>\$ (2,948,373)</b>
<b>Other Financing Sources (Uses)</b>					
Proceeds from capital lease	\$ 121,730	\$ -	\$ -	\$ -	\$ 121,730
Transfer in	-	-	-	200,000	200,000
Transfer out	-	(200,000)	-	-	(200,000)
Proceeds from sale of capital assets	68,723	41,442	-	-	110,165
<b>Total Other Financing Sources (Uses)</b>	<b>\$ 190,453</b>	<b>\$ (158,558)</b>	<b>\$ -</b>	<b>\$ 200,000</b>	<b>\$ 231,895</b>
<b>Net Change in Fund Balance</b>	<b>\$ 429,814</b>	<b>\$ (3,007,233)</b>	<b>\$ (259,985)</b>	<b>\$ 120,926</b>	<b>\$ (2,716,478)</b>
<b>Fund Balance – January 1, as restated (see Note 1.E.)</b>	<b>6,206,111</b>	<b>9,973,172</b>	<b>1,643,762</b>	<b>1,463,786</b>	<b>19,286,831</b>
<b>Increase (decrease) in inventories</b>	<b>-</b>	<b>9,082</b>	<b>-</b>	<b>-</b>	<b>9,082</b>
<b>Fund Balance – December 31</b>	<b>\$ 6,635,925</b>	<b>\$ 6,975,021</b>	<b>\$ 1,383,777</b>	<b>\$ 1,584,712</b>	<b>\$ 16,579,435</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT 6**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS  
TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES—GOVERNMENTAL ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2019**

**Net change in fund balances – total governmental funds (Exhibit 5)** **\$ (2,716,478)**

Amounts reported for governmental activities in the statement of activities are different because:

In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable.

Deferred inflows of resources – December 31	\$ 1,560,511	
Deferred inflows of resources – January 1, restated	<u>(3,862,057)</u>	(2,301,546)

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Also, in the statement of activities, only the gain or loss on the disposal of assets is reported; whereas, in the governmental funds, the proceeds from the sale increase financial resources. Therefore, the change in net position differs from the change in fund balance by the net book value of the assets sold.

Expenditures for general capital assets and infrastructure	\$ 6,979,841	
Net book value of assets disposed	(483,238)	
Current year depreciation	<u>(2,850,241)</u>	3,646,362

Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net position. Also, governmental funds report the net effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of net position.

Proceeds of new debt		
Capital lease issued	\$ (121,730)	
Principal repayments		
General obligation bonds	870,000	
Loans	10,906	
Capital lease	11,161	
Current year amortization of discounts and premiums	<u>41,260</u>	811,597



**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT 6  
(Continued)**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS  
TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES—GOVERNMENTAL ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2019**

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (12,371)	
Change in accrued interest payable	10,042	
Change in net pension liability	(98,418)	
Change in other postemployment benefits liability	(11,621)	
Change in deferred outflows of resources	(1,335,119)	
Change in deferred inflows of resources	1,368,920	
Change in inventories	9,082	(69,485)
	<hr/>	<hr/>
<b>Change in Net Position of Governmental Activities (Exhibit 2)</b>		<b><u><u>\$ (629,550)</u></u></b>

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## **FIDUCIARY FUNDS**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

***EXHIBIT 7***

**STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
DECEMBER 31, 2019**

	<u>Agency Funds</u>
<b><u>Assets</u></b>	
Cash and pooled investments	<u><u>\$ 1,577,519</u></u>
<b><u>Liabilities</u></b>	
Accounts payable	\$ 153,864
Due to other governments	<u>1,423,655</u>
<b>Total Liabilities</b>	<u><u>\$ 1,577,519</u></u>

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**NOTES TO THE FINANCIAL STATEMENTS  
AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2019**

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**1. Summary of Significant Accounting Policies**

The County's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as of and for the year ended December 31, 2019. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

**A. Financial Reporting Entity**

Houston County was established February 23, 1854, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Houston County (primary government) and its component unit for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

**Blended Component Unit**

Blended component units are legally separate organizations so intertwined with the County that they are, in substance, the same as the County and, therefore, are reported as if they were part of the County. Houston County has one blended component unit, which is reported as part of the General Fund.

<u>Component Unit</u>	<u>Component Unit Included in Reporting Entity Because</u>	<u>Separate Financial Statements</u>
Houston County Economic Development Authority (EDA) provides for development within the County.	County Commissioners are the members of the EDA Board, and the County has operational responsibility.	Separate financial statements are not prepared.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

A. Financial Reporting Entity (Continued)

Joint Ventures and Jointly-Governed Organizations

The County participates in joint ventures described in Note 3.D. The County also participates in jointly-governed organizations described in Note 3.C.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities are normally supported by taxes and intergovernmental revenues.

The government-wide statement of net position is presented on a consolidated basis by column and is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position is reported in three parts: (1) net investment in capital assets, (2) restricted net position, and (3) unrestricted net position. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues. The County does not allocate indirect expenses to functions within the financial statements.



**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

B. Basic Financial Statements (Continued)

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component unit. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as a separate column in the fund financial statements. All remaining funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Road and Bridge Special Revenue Fund accounts for restricted revenues from the federal and state governments, as well as committed property tax revenues used for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The Health and Human Services Special Revenue Fund accounts for restricted revenue sources from federal, state, and other oversight agencies, as well as committed property tax revenues used for economic assistance and community social services programs.

Additionally, the County reports the following fund types:

The Debt Service Fund is used to account for all financial resources restricted for payment of principal, interest, and related costs of long-term bonded debt.

The Capital Projects Fund is used to account for financial resources committed for the land acquisition and Highway Department complex construction.

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies (Continued)

C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Houston County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2019, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2019 were \$453,231.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity  
(Continued)

2. Receivables and Payables

Activities between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (the current portion of interfund loans) or “advances to/from other funds” (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance to indicate they are not available for appropriation and are not expendable available financial resources.

All receivables are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

3. Inventories and Prepaid Items

All inventories are valued at cost using the weighted average method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity  
(Continued)

4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Building improvements	50
Public domain infrastructure	50 - 75
Furniture, equipment, and vehicles	3 - 20

5. Compensated Absences

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual vacation, compensatory, and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The current portion is calculated using a trend analysis based on prior year payouts.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity  
(Continued)

6. Unearned Revenue

Governmental funds and government-wide financial statements report unearned revenue for resources that have been received, but not yet earned. There was no unearned revenue in 2019.

7. Pension Plan

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, except that PERA's fiscal year-end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value. The pension liability is liquidated through the General Fund, Road and Bridge Special Revenue Fund, and Health and Human Services Special Revenue Fund.

8. Long-Term Obligations

In the government-wide statement of net position, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity  
(Continued)

9. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. The County has two items—deferred charge on refunding and deferred pension and other postemployment benefits (OPEB) outflows—that qualify for reporting in this category. Deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt and only arises under the full accrual basis of accounting. The County reports deferred outflows of resources only under the full accrual basis of accounting associated with pension plans and OPEB and, accordingly, are reported only in the statement of net position.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) or reduction of expense until that time. The County reports two types of deferred inflows—unavailable revenue and deferred pension and OPEB inflows—that qualify for reporting in this category. Unavailable revenue arises only under a modified accrual basis of accounting and, accordingly, is reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available. The County also reports deferred inflows of resources associated with pension and OPEB benefits. These inflows arise only under the full accrual basis of accounting and, accordingly, are reported only in the statement of net position.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity  
(Continued)

10. Classification of Net Position

Net position in the government-wide financial statements is classified in the following categories:

Net investment in capital assets – the amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

Restricted net position – the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – the amount of net position that does not meet the definition of restricted or net investment in capital assets.

11. Classification of Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted – amounts for which constraints have been placed on the use of resources either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

11. Classification of Fund Balances (Continued)

Committed – amounts the County intends to use for the specific purposes imposed by formal action (resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

Assigned – amounts the County intends to use for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board or the County Finance Director, who has been delegated that authority by Board resolution.

Unassigned – spendable amounts not contained in the other fund balance classifications for the General Fund. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted or committed.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

12. Minimum Fund Balance

Houston County has adopted a minimum fund balance policy to address cash flow or working capital needs for the General Fund and other special revenue funds, which are heavily reliant on property tax revenues to fund current operations. However, property tax revenues are not available for distribution until June. Therefore, the County Board has determined the need to maintain a minimum



**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

12. Minimum Fund Balance (Continued)

unassigned fund balance in the General Fund and an unrestricted (committed and assigned) fund balance in the remaining special revenue funds until the tax revenues are distributed. The County Board has determined this amount to be not less than 40 percent and not more than 65 percent of the sum of the most recent budget year's property tax levy.

13. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources; and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

E. Change in Accounting Principles

During the year ended December 31, 2019, the County changed its accounting for long-term loans receivable in the General Fund. This change is due to clarifying guidance from the GASB regarding long-term receivables. The long-term portion of loans receivable was removed from fund balance and is now reported as deferred inflows of resources – unavailable revenue.

	<u>General Fund</u>
Fund Balance, January 1, 2019, as previously reported	\$ 6,488,275
Change in accounting principles	<u>(282,164)</u>
Fund Balance, January 1, 2019, as restated	<u>\$ 6,206,111</u>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net position	
Governmental activities	
Cash and pooled investments	\$ 12,912,854
Petty cash and change funds	17,160
Investments	3,059,633
Statement of fiduciary net position	
Cash and pooled investments	<u>1,577,519</u>
Total Cash and Investments	<u>\$ 17,567,166</u>

a. Deposits

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect all County deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

a. Deposits (Continued)

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County has adopted a policy for custodial credit risk of obtaining collateral or bond for all uninsured amounts on deposit and obtaining necessary documentation to show compliance with state law and perfected security interest under federal law. As of December 31, 2019, the County's deposits were not exposed to custodial credit risk.

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. Investments (Continued)

- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. It is the County's policy to minimize interest rate risk by: (1) structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market prior to maturity; and (2) investing operating funds, when most prudent, in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the County's cash requirements.

<u>Investment Type</u>	<u>Fair Value</u>	<u>Less Than 1 Year</u>	<u>1 - 3 Years</u>	<u>3 - 13 Years</u>
Municipal bonds	\$ 884,631	\$ 185,030	\$ 453,698	\$ 245,903
Negotiable certificates of deposit	5,415,597	1,096,241	2,507,212	1,812,144
Total Investments	<u>\$ 6,300,228</u>	<u>\$ 1,281,271</u>	<u>\$ 2,960,910</u>	<u>\$ 2,058,047</u>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. Investments (Continued)

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy, as set by the Houston County Investment Policy, to invest only in securities that meet the ratings requirements of state statute.

The County is required to disclose the credit quality ratings of investments in debt securities, external investment pools, money market funds, bond mutual funds, and other pooled investments of fixed income securities. Houston County invests in the following investment pools/mutual funds:

	<u>Credit Rating</u>	<u>Rating Agency</u>	<u>Fair Value</u>
Municipal bonds	AAA/AA	Standard & Poor's	\$ 884,631

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The County's policy is to minimize custodial credit risk by limiting investments with any one broker to no more than ten percent of its Securities Investor Protection Corporation coverage plus any excess coverage, if provided. At December 31, 2019, none of Houston County's investments were subject to custodial credit risk.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. Investments (Continued)

Concentration of Credit Risk

It is the County's policy to minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the County's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

As of December 31, 2019, the County did not have any investments in any one issuer that represented five percent or more of the County's total investments.

Fair Value Measurement

The County measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and
- *Level 3:* Unobservable inputs.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. Investments

Fair Value Measurement (Continued)

At December 31, 2019, the County had the following recurring fair value measurements.

	December 31, 2019	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by fair value level				
Debt securities				
Municipal bonds	\$ 884,631	\$ -	\$ 884,631	\$ -
Negotiable certificates of Deposit	5,415,597	-	5,415,597	-
Total Investments Included in the Fair Value Hierarchy	\$ 6,300,228	\$ -	\$ 6,300,228	\$ -

Debt securities classified in Level 2 are valued using the following approaches:

- Municipal Bonds: a market approach using quoted prices for similar securities in active markets; and
- Negotiable Certificates of Deposit: matrix pricing based on the securities' relationship to benchmark quoted prices.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

2. Detailed Notes on All Funds

A. Assets (Continued)

2. Receivables

Receivables as of December 31, 2019, for the County's governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

Accounts receivable, gross	\$ 293,495
Less: allowance for uncollectible	<u>(158,592)</u>
Net Accounts Receivable	<u>\$ 134,903</u>

Net receivables for governmental activities are collectible within the year.

Of the loans receivable, \$369,638 are for economic development loans, of which \$308,089 is not scheduled for collection in the subsequent year.

3. Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	Increase	Decrease	Ending Balance
Capital assets not depreciated				
Land	\$ 1,184,167	\$ 141,633	\$ 54,615	\$ 1,271,185
Land – infrastructure right-of-way	1,779,146	-	-	1,779,146
Land improvements	251,088	-	-	251,088
Construction in progress	<u>135,016</u>	<u>6,070,502</u>	<u>6,086,555</u>	<u>118,963</u>
Total capital assets not depreciated	<u>\$ 3,349,417</u>	<u>\$ 6,212,135</u>	<u>\$ 6,141,170</u>	<u>\$ 3,420,382</u>
Capital assets depreciated				
Buildings	\$ 19,087,790	\$ -	\$ -	\$ 19,087,790
Building improvements	1,720,812	-	-	1,720,812
Other improvements	794,961	-	45,460	749,501
Machinery, furniture, and equipment	8,214,156	767,706	426,894	8,554,968
Infrastructure	<u>106,912,686</u>	<u>6,086,555</u>	<u>882,653</u>	<u>112,116,588</u>
Total capital assets depreciated	<u>\$ 136,730,405</u>	<u>\$ 6,854,261</u>	<u>\$ 1,355,007</u>	<u>\$ 142,229,659</u>



**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

2. Detailed Notes on All Funds

A. Assets

3. Capital Assets (Continued)

	Beginning Balance	Increase	Decrease	Ending Balance
Less: accumulated depreciation for				
Buildings	\$ 3,312,616	\$ 379,755	\$ -	\$ 3,692,371
Building improvements	855,684	34,416	-	890,100
Other improvements	171,030	15,596	9,092	177,534
Machinery, furniture, and equipment	4,797,481	535,443	400,893	4,932,031
Infrastructure	50,999,692	1,885,031	516,399	52,368,324
Total accumulated depreciation	\$ 60,136,503	\$ 2,850,241	\$ 926,384	\$ 62,060,360
Total capital assets depreciated, net	\$ 76,593,902	\$ 4,004,020	\$ 428,623	\$ 80,169,299
Governmental Activities Capital Assets, Net	\$ 79,943,319	\$ 10,216,155	\$ 6,569,793	\$ 83,589,681

Depreciation expense was charged to functions/programs as follows:

Governmental Activities	
General government	\$ 104,714
Public safety	432,379
Highways and streets, including depreciation of infrastructure assets	2,222,632
Human services	8,666
Sanitation	21,408
Culture and recreation	8,784
Economic development	51,658
Total Depreciation Expense – Governmental Activities	\$ 2,850,241

B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2019, is as follows:

1. Due To/From Other Funds

Receivable Fund	Payable Fund	Amount
General	Health and Human Services	\$ 8,689

These balances reflect the interfund goods and services provided and not paid at year-end but expected to be paid in the subsequent year.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

2. Detailed Notes on All Funds

B. Interfund Receivables, Payables, and Transfers (Continued)

2. Interfund Transfers

Interfund transfers for the year ended December 31, 2019, consisted of the following:

<u>Fund From</u>	<u>Fund To</u>	<u>Amount</u>	
Road and Bridge Fund	Capital Projects Fund	\$ 200,000	Highway building construction

C. Liabilities

1. Construction Commitments

Houston County has active construction projects as of December 31, 2019. The projects include the following:

	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Governmental Activities Roads and bridges	\$ 8,275,127	\$ 4,743

2. Capital Lease

The County has entered into a lease agreement as lessee for financing the acquisition of certain equipment. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The capital lease consists of the following at December 31, 2019.

<u>Capital Lease</u>	<u>Final Maturity</u>	<u>Installment Amount</u>	<u>Payment Amount</u>	<u>Original Issue Amount</u>	<u>Outstanding Balance December 31, 2019</u>
2019 Dodge Durango	2024	Yearly	\$ 3,124	\$ 31,236	\$ 28,112
2019 Dodge Durango	2024	Yearly	3,409	34,091	30,682
2019 Jeep Compass	2024	Yearly	2,149	21,494	19,345
2019 Jeep Compass	2024	Yearly	2,149	21,494	19,345
2019 Jeep Compass	2024	Yearly	1,798	21,575	19,777
Total of Leases			<u>\$ 12,629</u>	<u>\$ 129,890</u>	<u>\$ 117,261</u>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

C. Liabilities

2. Capital Lease (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2019, were as follows:

<u>Year Ending December 31</u>	<u>Governmental Activities</u>
2020	25,978
2021	25,978
2022	25,978
2023	25,978
2024	13,349
Less: amount representing interest	<u>(6,692)</u>
Present Value of Minimum Lease Payments	<u>\$ 110,569</u>

The lease is paid from the General Fund.

3. Long-Term Debt

Loans Payable

In December 2016, Houston County received a grant of \$192,000 from the Minnesota Department of Employment and Economic Development. The County used the grant to make an installment loan to fund an economic development project in the County. The County is entitled to 40 percent of the principal repaid, plus interest at two percent. The remaining \$115,200, plus interest, is to be repaid to the state. Payments on the state loan began in January 2017 with monthly payments of \$1,060 and will be made until December 2026. Total payments due from 2020 to 2026, including interest of \$6,286 at December 31, 2019, are \$91,069. The loan payments will be made from the General Fund.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

2. Detailed Notes on All Funds

C. Liabilities

3. Long-Term Debt (Continued)

Bonds

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2019
2009C G.O. Jail Bonds	2025	\$185,000 - \$600,000	2.00 - 3.00	\$ 7,250,000	\$ 2,940,000
2010A G.O. Capital Improvement Plan Bonds	2022	\$74,534 - \$441,585	1.05 - 3.45	2,695,000	975,000
2017A G.O. Jail Bonds	2031	\$65,000 - \$1,315,000	2.00 - 3.00	9,380,000	9,315,000
Total General Obligation Bonds				<u>\$ 19,325,000</u>	<u>\$ 13,230,000</u>

Debt payments for the above debt are being made from the Debt Service Fund.

4. Debt Service Requirements

Debt service requirements at December 31, 2019, were as follows:

Year Ending December 31	General Obligation Bonds		Loans Payable	
	Principal	Interest	Principal	Interest
2020	\$ 920,000	\$ 384,347	\$ 13,002	\$ 1,838
2021	1,005,000	354,879	11,388	1,332
2022	985,000	323,968	11,618	1,102
2023	1,020,000	295,219	11,853	867
2024	1,045,000	265,000	12,092	628
2025 - 2029	5,700,000	820,662	24,830	519
2030 - 2031	2,555,000	77,775	-	-
Total	<u>\$ 13,230,000</u>	<u>\$ 2,521,850</u>	<u>\$ 84,783</u>	<u>\$ 6,286</u>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

2. Detailed Notes on All Funds

C. Liabilities (Continued)

5. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable					
2009B G.O. Capital Improvement Plan Bonds	\$ 215,000	\$ -	\$ 215,000	\$ -	\$ -
2009C G.O. Jail Bonds	3,205,000	-	265,000	2,940,000	505,000
2010A G.O. Capital Improvement Plan Bonds	1,300,000	-	325,000	975,000	325,000
2017A G.O. Jail Bonds	9,380,000	-	65,000	9,315,000	90,000
Premium on bonds	502,654	-	43,281	459,373	-
Less: discount on bonds	(8,085)	-	(2,021)	(6,064)	-
Total bonds payable	\$ 14,594,569	\$ -	\$ 911,260	\$ 13,683,309	\$ 920,000
Loans payable	95,689	-	10,906	84,783	13,002
Capital leases payable	-	121,730	11,161	110,569	23,398
Compensated absences	1,121,292	889,388	877,017	1,133,663	113,366
Long-Term Liabilities	\$ 15,811,550	\$ 1,011,118	\$ 1,810,344	\$ 15,012,324	\$ 1,069,766

Compensated absences liabilities are generally liquidated by the General Fund and the Road and Bridge and Health and Human Services Special Revenue Funds.

D. Deferred Outflows/Inflows of Resources

1. Deferred Outflows of Resources

There were no deferred outflows of resources reported in the governmental funds for the year ended December 31, 2019.

2. Deferred Inflows of Resources

As of December 31, 2019, there were various components of unavailable revenue for the governmental funds as follows:

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

D. Deferred Outflows/Inflows of Resources

2. Deferred Inflows of Resources (Continued)

	<u>Unavailable Revenue</u>
Delinquent property taxes	\$ 111,045
Intergovernmental	1,023,327
Loans receivable	359,547
Other	<u>66,592</u>
Total Governmental Funds	<u>\$ 1,560,511</u>

E. Pension Plans

1. Defined Benefit Pension Plans

a. Plan Description

All full-time and certain part-time employees of Houston County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Plan (the General Employees Plan), the Public Employees Police and Fire Plan (the Police and Fire Plan), and the Public Employees Local Government Correctional Service Retirement Plan (the Correctional Plan), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

The General Employees Plan (accounted for in the General Employees Fund) has multiple benefit structures with members belonging to the Coordinated Plan, the Basic Plan, or the Minneapolis Employees Retirement Fund. Coordinated Plan members are covered by Social Security, and Basic Plan and Minneapolis Employees Retirement Fund members are not. The Basic Plan was closed to new members in 1967. The Minneapolis Employees Retirement Fund was closed to new members during 1978 and merged into the General Employees Plan in 2015. All new members must participate in the Coordinated

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

a. Plan Description (Continued)

Plan, for which benefits vest after five years of credited service. No Houston County employees belong to either the Basic Plan or the Minneapolis Employees Retirement Fund.

Police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Police and Fire Plan (accounted for in the Police and Fire Fund). For members first hired after June 30, 2010, but before July 1, 2014, benefits vest on a prorated basis starting with 50 percent after five years and increasing ten percent for each year of service until fully vested after ten years. Benefits for members first hired after June 30, 2014, vest on a prorated basis from 50 percent after ten years and increasing five percent for each year of service until fully vested after 20 years.

Local government employees of a county-administered facility who are responsible for the direct security, custody, and control of the county correctional facility and its inmates are covered by the Correctional Plan (accounted for in the Correctional Fund). For members hired after June 30, 2010, benefits vest on a prorated basis starting with 50 percent after five years and increasing ten percent for each year of service until fully vested after ten years.

b. Benefits Provided

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefit provisions are established by state statute and can be modified only by the state legislature. Benefit increases are provided to benefit recipients each January.

Beginning January 1, 2019, General Employees Plan benefit recipients will receive a post-retirement increase equal to 50 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 1.50 percent. Recipients that

**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

b. Benefits Provided (Continued)

have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under the Rule of 90 are exempt from the delay to normal retirement.

Beginning January 1, 2019, Police and Fire Plan benefit recipients will receive a 1.00 percent post-retirement increase. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

Beginning January 1, 2019, Correctional Plan benefit recipients will receive a post-retirement increase equal to 100 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 2.50 percent. If the Correctional Plan's funding status declines to 85 percent or below for two consecutive years or 80 percent for one year, the maximum will be lowered from 2.50 percent to 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase.



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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

b. Benefits Provided (Continued)

The benefit provisions stated in the following paragraph of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not yet receiving them, are bound by the provisions in effect at the time they last terminated their public service.

Benefits are based on a member's highest average salary for any 60 consecutive months of allowable service, age, and years of credit at termination of service.

In the General Employees Plan, two methods are used to compute benefits for Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.20 percent of average salary for each of the first ten years of service and 1.70 percent of average salary for each remaining year. Under Method 2, the annuity accrual rate is 1.70 percent for Coordinated Plan members for each year of service. Only Method 2 is used for members hired after June 30, 1989. For Police and Fire Plan members, the annuity accrual rate is 3.00 percent of average salary for each year of service. For Correctional Plan members, the annuity accrual rate is 1.90 percent of average salary for each year of service.

For General Employees Plan members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. For Police and Fire Plan and Correctional Plan members, normal retirement age is 55, and for members who were hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90. Disability benefits are available for vested members and are based on years of service and average high-five salary.

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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans (Continued)

c. Contributions

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the state legislature. General Employees Plan members were required to contribute 6.50 percent of their annual covered salary in 2019. Police and Fire Plan members were required to contribute 11.30 percent of their annual covered salary in 2019. Correctional Plan members were required to contribute 5.83 percent of their annual covered salary in 2019.

In 2019, the County was required to contribute the following percentages of annual covered salary:

General Employees Plan – Coordinated Plan members	7.50%
Police and Fire Plan	16.95
Correctional Plan	8.75

The Police and Fire Plan member and employer contribution rates increased 0.50 percent and 0.75 percent, respectively, from 2018.

The County's contributions for the year ended December 31, 2019, to the pension plans were:

General Employees Plan	\$	494,277
Police and Fire Plan		181,624
Correctional Plan		89,606

The contributions are equal to the statutorily required contributions as set by state statute.

**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans (Continued)

d. Pension Costs

General Employees Plan

At December 31, 2019, the County reported a liability of \$5,014,600 for its proportionate share of the General Employees Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019, the County's proportion was 0.0907 percent. It was 0.0889 percent measured as of June 30, 2018.

The County recognized pension expense of \$505,836 for its proportionate share of the General Employees Plan's pension expense.

The County also recognized \$11,670 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's contribution to the General Employees Plan, which qualifies as a special funding situation. Legislation requires the State of Minnesota to contribute \$16 million to the General Employees Plan annually.

The County's proportionate share of the net pension liability	\$ 5,014,600
State of Minnesota's proportionate share of the net pension liability associated with the County	<u>155,827</u>
Total	<u>\$ 5,170,427</u>

**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

General Employees Plan (Continued)

The County reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 142,118	\$ -
Changes in actuarial assumptions	-	401,603
Difference between projected and actual investment earnings	-	497,642
Changes in proportion	74,892	313,898
Contributions paid to PERA subsequent to the measurement date	240,298	-
Total	<u>\$ 457,308</u>	<u>\$ 1,213,143</u>

The \$240,298 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Pension Expense Amount
2020	\$ (440,810)
2021	(490,064)
2022	(73,340)
2023	8,081

**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs (Continued)

Police and Fire Plan

At December 31, 2019, the County reported a liability of \$1,050,761 for its proportionate share of the Police and Fire Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019, the County's proportion was 0.0987 percent. It was 0.0956 percent measured as of June 30, 2018. The County recognized pension expense of \$132,105 for its proportionate share of the Police and Fire Plan's pension expense.

The County also recognized \$13,324 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's on-behalf contribution to the Police and Fire Plan. Legislation requires the State of Minnesota to contribute \$9 million to the Police and Fire Plan each year, starting in fiscal year 2014, until the plan is 90 percent funded, or until the State Patrol Plan is 90 percent funded, whichever occurs later. In addition, the state will pay direct state aid of \$4.5 million on October 1, 2018, and October 1, 2019, and \$9 million by October 1 of each subsequent year until full funding is reached or July 1, 2048, whichever is earlier.

The County reported its proportionate share of the Police and Fire Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

Police and Fire Plan (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 43,849	\$ 167,050
Changes in actuarial assumptions	918,788	1,159,244
Difference between projected and actual investment earnings	-	204,799
Changes in proportion	42,685	156,664
Contributions paid to PERA subsequent to the measurement date	94,278	-
Total	<u>\$ 1,099,600</u>	<u>\$ 1,687,757</u>

The \$94,278 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Pension Expense Amount
2020	\$ (76,769)
2021	(156,940)
2022	(454,919)
2023	1,575
2024	4,618

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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs (Continued)

Correctional Plan

At December 31, 2019, the County reported a liability of \$63,549 for its proportionate share of the Correctional Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019, the County's proportion was 0.4590 percent. It was 0.4845 percent measured as of June 30, 2018. The County recognized pension expense of \$122,885 for its proportionate share of the Correctional Plan's pension expense.

The County reported its proportionate share of the Correctional Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 2,461	\$ 10,660
Changes in actuarial assumptions	-	596,032
Difference between projected and actual investment earnings	-	90,032
Changes in proportion	36,531	10,982
Contributions paid to PERA subsequent to the measurement date	<u>47,240</u>	<u>-</u>
Total	<u>\$ 86,232</u>	<u>\$ 707,706</u>

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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

Correctional Plan (Continued)

The \$47,240 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended December 31</u>	<u>Pension Expense Amount</u>
2020	\$ (330,534)
2021	(317,031)
2022	(21,765)
2023	616

Total Pension Expense

The total pension expense for all plans recognized by the County for the year ended December 31, 2019, was \$760,826.

e. Actuarial Assumptions

The total pension liability in the June 30, 2019, actuarial valuation was determined using the individual entry-age normal actuarial cost method and the following additional actuarial assumptions:

Inflation	2.50 percent per year
Active member payroll growth	3.25 percent per year
Investment rate of return	7.50 percent



**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

e. Actuarial Assumptions (Continued)

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP-2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.25 percent for the General Employees Plan and 2.00 percent for the Correctional Plan. For the Police and Fire Plan, cost of living benefit increases for retirees are 1.00 percent as set by state statute.

Actuarial assumptions used in the June 30, 2019, valuation were based on the results of actuarial experience studies. The experience study for the General Employees Plan was dated June 30, 2015. The experience study for the Police and Fire Plan was dated August 30, 2016. The experience study for the Correctional Plan was dated February 2012. The mortality assumption for the Correctional Plan is based on the Police and Fire Plan experience study. Inflation and investment assumptions for all plans were reviewed in the experience study report for the General Employees Plan dated June 27, 2019.

The long-term expected rate of return on pension plan investments is 7.50 percent. The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	35.50%	5.10%
International equity	17.50	5.30
Fixed income	20.00	0.75
Private markets	25.00	5.90
Cash equivalents	2.00	0.00

**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans (Continued)

f. Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent in 2019, which remained consistent with 2018. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, the fiduciary net positions of the General Employees Plan, the Police and Fire Plan, and the Correctional Plan were projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

g. Changes in Actuarial Assumptions and Plan Provisions

The following changes in actuarial assumptions occurred in 2019:

General Employees Plan

- The mortality projection scale was changed from MP-2017 to MP-2018.

Police and Fire Plan

- The mortality projection scale was changed from MP-2017 to MP-2018.

Correctional Plan

- The mortality projection scale was changed from MP-2017 to MP-2018.

**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans (Continued)

h. Pension Liability Sensitivity

The following presents the County's proportionate share of the net pension liability calculated using the discount rate previously disclosed, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	General Employees Plan		Proportionate Share of the Police and Fire Plan		Correctional Plan	
	Discount Rate	Net Pension Liability	Discount Rate	Net Pension Liability	Discount Rate	Net Pension Liability
1% Decrease	6.50%	\$ 8,243,732	6.50%	\$ 2,296,769	6.50%	\$ 677,296
Current	7.50	5,014,600	7.50	1,050,761	7.50	63,549
1% Increase	8.50	2,348,309	8.50	20	8.50	(427,549)

i. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at [www.mnpera.org](http://www.mnpera.org); by writing to PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

2. Defined Contribution Plan

Three Board members of Houston are covered by the Public Employees Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the state legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

**HOUSTON COUNTY  
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2. Detailed Notes on All Funds

E. Pension Plans

2. Defined Contribution Plan (Continued)

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes five percent of salary, which is matched by the employer. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives two percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by Houston County during the year ended December 31, 2019, were:

	<u>Employee</u>	<u>Employer</u>
Contribution amount	\$ 3,003	\$ 3,003
Percentage of covered payroll	5.00%	5.00%

F. Other Postemployment Benefits (OPEB)

Plan Description

The County provides health insurance benefits for certain retired employees under a single-employer, defined benefit, self-insured health care plan, financed and administered by the Southeast Service Cooperative and Houston County. Blue Cross and Blue Shield of Minnesota (BCBSM), under contract with the Southeast Service Cooperative, is the Claims Administrator. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b. Active employees, who retire from the County when eligible to receive a retirement benefit from PERA (or a similar plan) and do not participate in any other health benefits program providing coverage similar to that herein described, are eligible to continue coverage with respect to both themselves and their eligible dependent(s) under the County's health benefits program.

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2. Detailed Notes on All Funds

F. Other Postemployment Benefits (OPEB)

Plan Description (Continued)

Retirees are required to pay 100 percent of the total group rate. Since the premium is a blended rate determined on the entire active and retiree population, the retirees, whose costs are statistically higher than the group average, are receiving an implicit rate “subsidy.” As of January 1, 2019, there was one retiree receiving health benefits from the County’s health plan.

No assets have been accumulated in a trust that meets the criteria in paragraph four of GASB 75. The OPEB plan does not issue a stand-alone financial report.

As of the January 1, 2019, actuarial valuation, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	1
Active plan participants	<u>143</u>
Total	<u>144</u>

Total OPEB Liability

The County’s total OPEB liability of \$473,687 was measured as of January 1, 2019, and was determined by an actuarial valuation as of that date.

The total OPEB liability in the fiscal year-end December 31, 2019, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50 percent
Salary increases	3.00 percent, average wage inflation plus merit/productivity increases
Health care cost trend	6.50 percent, decreasing 5 percent over 6 years

The current year discount rate is 3.80 percent, which is a change from the prior year rate of 3.30 percent. For the current valuation, the discount rate was set by considering published rate information for 20-year high-quality, tax-exempt, general obligation municipal bonds as of the measurement date.

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2. Detailed Notes on All Funds

F. Other Postemployment Benefits (OPEB)

Total OPEB Liability (Continued)

Mortality rates are based on RP-2014 Mortality Tables (with Blue Collar adjustment for Police and Fire Personnel) with MP-2018 Generational Improvement Scale.

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at December 31, 2018	\$ 462,066
Changes for the year	
Service cost	\$ 33,983
Interest	15,844
Assumption Changes	(12,316)
Differences between Expected and Actual Experience	6,213
Benefit payments	(32,103)
Net change	\$ 11,621
Balance at December 31, 2019	\$ 473,687

OPEB liability is liquidated by the General Fund, Road and Bridge Special Revenue Fund, and Health and Human Services Special Revenue Fund.

OPEB Liability Sensitivity

The following presents the total OPEB liability of the County, calculated using the discount rate previously disclosed, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1.0 percentage point lower or 1.0 percentage point higher than the current discount rate:

	Discount Rate	Total OPEB Liability
1% Decrease	2.80%	\$ 509,097
Current	3.80	473,687
1% Increase	4.80	440,693

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2. Detailed Notes on All Funds

F. Other Postemployment Benefits (OPEB)

OPEB Liability Sensitivity (Continued)

The following presents the total OPEB liability of the County, calculated using the health care cost trend previously disclosed, as well as what the County's total OPEB liability would be if it were calculated using health care cost trend rates that are 1.0 percentage point lower or 1.0 percentage point higher than the current health care cost trend rate:

	<u>Health Care Trend Rate</u>	<u>Total OPEB Liability</u>
1% Decrease	5.50% Decreasing to 4.0%	\$ 428,026
Current	6.50% Decreasing to 5.0%	473,687
1% Increase	7.50% Decreasing to 6.0%	527,243

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
Related to OPEB

For the year ended December 31, 2019, the County recognized OPEB expense of \$24,471. The County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 5,177	\$ -
Changes in actuarial assumptions	-	10,263
Contributions made subsequent to measurement date	24,339	-
Total	<u>\$ 29,516</u>	<u>\$ 10,263</u>

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2. Detailed Notes on All Funds

F. Other Postemployment Benefits (OPEB)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
Related to OPEB (Continued)

The \$24,339 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized as OPEB expense as follows:

<u>Year Ended December 31, 2020</u>	<u>OPEB Expense Amount</u>
2020	\$ (1,017)
2021	(1,017)
2022	(1,017)
2023	(1,017)
2024	(1,018)

Changes in Actuarial Assumptions

The following changes in actuarial assumptions occurred in 2019:

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality tables were updated from the RP-2014 Mortality Tables (blue collar for public safety, white collar for others) with MP-2016 Generational Improvement Scale to the RP-2014 Mortality Tables (blue collar for public safety, white collar for others) with MP-2018 Generational Improvement Scale.
- The retirement and withdrawal tables for public safety employees were updated.
- The discount rate was changed from 3.30% to 3.80%.



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3. Summary of Significant Contingencies and Other Items

A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters for which the County carries commercial insurance. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$500,000 per claim in 2019 and 2020. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The County has entered into a joint powers agreement with MCIT to authorize the Board to exercise the common powers of the participating governmental units in connection with certain matters pertaining to the administration and funding of group employee benefits and other financial risk management services. The County may choose to participate in any of the services offered. The County may withdraw from the pool at any time giving a 90-day written notice. There is no contingent liability after withdrawal.

**HOUSTON COUNTY  
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3. Summary of Significant Contingencies and Other Items (Continued)

B. Contingent Liabilities

The County has entered into an agreement with the Minnesota Department of Agriculture and a local lending institution to jointly administer the Agricultural Best Management Loan Program to individuals to implement projects that prevent or mitigate nonpoint source water pollution. While the County is not liable for the repayment of the loans in any manner, it does have certain responsibilities under the agreement. The County has met those responsibilities for 2019.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

C. Jointly-Governed Organizations

Houston County, in conjunction with other local governments, has formed joint powers boards to provide a variety of services. The County appoints at least one member to the following organizations:

The Southeast Minnesota Emergency Medical Services (SEEMS) Joint Powers Board consists of Dodge, Fillmore, Freeborn, Goodhue, Houston, Mower, Olmsted, Rice, Steele, Wabasha, and Winona Counties. The purpose of SEEMS is to ensure quality patient care is available throughout the 11-county area by maximizing the response capabilities of emergency medical personnel and to promote public education on injury prevention and appropriate response during a medical emergency. Each member county appoints one member to the Joint Powers Board. During the year, Houston County made no payments to the joint powers.

The Region One – Southeast Minnesota Homeland Security and Emergency Management Organization was established to provide for regional coordination of planning, training, purchase of equipment, and allocating emergency services and staff in order to better respond to emergencies and natural or other disasters within the region. There are 16 counties participating, with one member from each entity being represented on the Joint Powers Board. Houston County's responsibility does not extend beyond making this appointment.

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3. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations (Continued)

The Minnesota Criminal Justice Data Communications Network Joint Powers Agreement exists to create access for the County Sheriff and County Attorney to systems and tools available from the State of Minnesota, Department of Public Safety, and the Bureau of Criminal Apprehension to carry out criminal justice. During the year, the County made no payments to the joint powers.

Houston County, in conjunction with other local governments, participates in the State of Minnesota's Sentence to Serve (STS) program. STS is a project of the State Department of Administration's Strive Toward Excellence in Performance (STEP) program. STEP's goal is a statewide effort to make positive improvements in public services. It gives the courts an alternative to jail or fines for the nonviolent offenders who can work on a variety of community or state projects. Private funding, funds from various foundations and initiative funds, as well as the Minnesota Departments of Corrections and Natural Resources, provide the funds needed to operate the STS program. Although Houston County has no operational or financial control over the STS program, Houston County paid \$68,899 to the program during the year.

The Southeast Minnesota Immunization Connection (SEMIC) Joint Powers Board promotes an implementation and maintenance of a regional immunization information system to ensure age-appropriate immunizations through complete and accurate records. During the year, Houston County made payments of \$69,965 to SEMIC.

The Southeast Service Cooperative delivers numerous services to support administrative and instructional functions to its members and to improve learning opportunities. During the year, Houston County made payments of \$250 to the Cooperative.

The Workforce Development provides various job training services to several counties. During the year, Houston County paid \$94,940 to the Workforce Development.

The Southeastern Minnesota Community Action Council (SEMCAC) provides various services on behalf of member counties to assist people to achieve or maintain independence and self-reliance through their own and community resources. SEMCAC provides services in Dodge, Fillmore, Freeborn, Houston, Mower, Steele, and Winona Counties. It also provides housing and redevelopment for Houston County through Bluff Country. During the year, Houston County paid \$30,467 to SEMCAC.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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3. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations (Continued)

Under Minnesota Joint Powers Law, Minn. Stat. § 471.59, Minnesota counties have created the Minnesota Counties Computer Cooperative (MCCC) to jointly provide for the establishment, operation, and maintenance of data processing systems, facilities, and management information systems. During the year, Houston County paid \$143,240 to the MCCC.

D. Joint Ventures

Southeastern Minnesota Library

The Southeastern Minnesota Library provides regional library services to counties and cities in southeastern Minnesota. During the year, Houston County paid \$157,190 to the Library.

Southeast Minnesota Regional Emergency Communications Board

The Southeast Minnesota Regional Emergency Communications Board (formerly known as Southeast Minnesota Regional Radio Board) was formed in 2008 under the authority of Minn. Stat. §§ 471.59 and 403.39. It is governed by a membership of 11 counties and one city. The Board consists of one County Commissioner from each member county and one City Council member from the member city. The Board was formulated to provide for the regional administration of enhancements to the Allied Radio Matrix Emergency Response (ARMER) system owned and operated by the State of Minnesota and to enhance and improve interoperable public safety communications along with coordination of 911 and public safety broadband data services within the region.

The financial activities of the Board are accounted for by Olmsted County as the fiscal agent. During 2019, Houston County paid \$1,000 to the Board.

Southeast Minnesota Violent Crime Enforcement Team (SEMV CET)

Houston County and other regional counties and cities have formed the Southeast Minnesota Violent Crime Enforcement Team under the authority of Minn. Stat. § 471.59, to work cooperatively in the enforcement of controlled substance laws and crime-related offenses. The SEMVCET is governed by a governing board made up of members known as “Directors”. The Chief Law Enforcement Officer from each member county and member city shall serve as a Director.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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3. Summary of Significant Contingencies and Other Items

D. Joint Ventures

Southeast Minnesota Violent Crime Enforcement Team (SEMVCET) (Continued)

Olmsted County has been appointed as the fiscal agent for the SEMVCET. During 2019, Houston County paid \$7,426 to the SEMVCET.

Family Services Collaborative

The Houston County Family Services Collaborative was established in 1995 under the authority of Minn. Stat. §§ 471.59 and 124D.23. The Collaborative includes Houston County, four Houston County school districts, and SEMCAC, each of which appoints members to the Collaborative's governing board. The purpose of the Collaborative is to provide a coordinated approach to support and nurture individuals and families through prevention and intervention so as to ensure success for every child.

Control of the Collaborative is vested in a Board of Directors. Houston County appoints two members to this Board. Houston County acts as fiscal agent for the Collaborative. The Collaborative is financed by state grants and appropriations from participating members. During 2019, Houston County provided no funding.

In the event of withdrawal from the Collaborative, the withdrawing party shall give a 30-day notice. The withdrawing party remains liable for fiscal obligations incurred prior to the effective date of withdrawal and shall not be entitled to any compensation as long as the Collaborative continues in existence. Should the Collaborative cease to exist, all property, real and personal, at the time of termination shall be distributed by the governing board.

Currently, the Collaborative does not prepare complete financial statements; therefore, the Collaborative does not have audited financial statements. Financial information can be obtained by contacting the following: Houston County PH & HS, Accounting Unit, 304 South Marshall Street, Caledonia, Minnesota 55921

4. Subsequent Events

On January 14, 2020, Houston County issued \$3,136,451 in General Obligation Refunding Bonds, Series 2020A to refund the County's General Obligation Jail Bonds, Series 2009C and Capital Improvement Plan Bonds, Series 2010A.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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4. Subsequent Events (Continued)

On March 11, 2020, the World Health Organization declared the outbreak of a coronavirus (COVID-19) to be a pandemic. Economic activity decreased in 2020, including gasoline sales taxes collected by the State of Minnesota used for funding County State Aid Highways (CSAH) revenue recorded in the County's Road and Bridge Special Revenue Fund. As a result, a decrease of approximately 15 percent of CSAH revenue is expected to be received for calendar year 2021.

The County received \$2.26 million in funding under the federal Coronavirus Aid, Relief, and Economic Security (CARES) Act in July 2020. The CARES Act requires the County use the funding to cover eligible expenses incurred due to the COVID-19 public health emergency.

## **REQUIRED SUPPLEMENTARY INFORMATION**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-1**

**BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
DECEMBER 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Amounts</b>	<b>Final Budget</b>
<b>Revenues</b>				
Taxes	\$ 7,051,867	\$ 6,975,561	\$ 6,913,257	\$ (62,304)
Licenses and permits	74,950	73,375	64,680	(8,695)
Intergovernmental	2,346,800	2,430,140	2,412,475	(17,665)
Charges for services	1,248,600	1,329,423	1,378,691	49,268
Fines and forfeits	7,700	7,200	5,514	(1,686)
Gifts and contributions	3,000	3,100	3,100	-
Investment earnings	173,500	230,950	453,231	222,281
Miscellaneous	222,293	213,391	129,289	(84,102)
<b>Total Revenues</b>	<b>\$ 11,128,710</b>	<b>\$ 11,263,140</b>	<b>\$ 11,360,237</b>	<b>\$ 97,097</b>
<b>Expenditures</b>				
<b>Current</b>				
<b>General government</b>				
Commissioners	\$ 209,849	\$ 202,640	\$ 194,039	\$ 8,601
Courts	142,800	142,800	126,056	16,744
Administrator	142,226	133,317	131,712	1,605
County auditor	129,434	129,434	126,051	3,383
Motor vehicle/license bureau	128,300	128,300	143,585	(15,285)
County treasurer	184,943	186,595	187,753	(1,158)
County assessor	429,269	408,849	405,787	3,062
Elections	11,350	11,350	32,055	(20,705)
Finance	190,535	189,535	167,936	21,599
Data processing	586,303	586,213	546,301	39,912
Fleet	-	-	70,199	(70,199)
Personnel	237,615	242,615	236,640	5,975
Attorney	612,042	605,486	603,623	1,863
Recorder	213,400	238,845	249,270	(10,425)
Surveyor	201,395	198,994	186,426	12,568
Planning and zoning	345,500	316,901	272,053	44,848
Buildings and plant	672,066	667,497	659,117	8,380
Veterans service	109,072	109,072	101,159	7,913
GIS	80,310	93,143	93,141	2
Other general government	366,745	365,945	288,214	77,731
<b>Total general government</b>	<b>\$ 4,993,154</b>	<b>\$ 4,957,531</b>	<b>\$ 4,821,117</b>	<b>\$ 136,414</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-1  
(Continued)**

**BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
DECEMBER 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Amounts</b>	<b>Final Budget</b>
<b>Expenditures</b>				
<b>Current (Continued)</b>				
<b>Public safety</b>				
Sheriff	\$ 1,990,815	\$ 1,928,396	\$ 1,996,884	\$ (68,488)
Boat and water safety	19,081	19,081	12,116	6,965
Emergency services	45,372	45,422	37,936	7,486
Coroner	56,507	56,507	56,507	-
E-911 system	94,354	94,354	37,264	57,090
County jail	1,908,803	1,836,157	1,827,016	9,141
Community corrections	298,903	298,916	291,047	7,869
<b>Total public safety</b>	<b>\$ 4,413,835</b>	<b>\$ 4,278,833</b>	<b>\$ 4,258,770</b>	<b>\$ 20,063</b>
<b>Sanitation</b>				
Solid waste	\$ 700,385	\$ 706,376	\$ 734,882	\$ (28,506)
Recycling	258,909	258,222	221,393	36,829
<b>Total sanitation</b>	<b>\$ 959,294</b>	<b>\$ 964,598</b>	<b>\$ 956,275</b>	<b>\$ 8,323</b>
<b>Health</b>				
Transportation	\$ 11,500	\$ 11,500	\$ 11,500	\$ -
Health center (waivered services)	5,500	5,500	5,500	-
<b>Total health</b>	<b>\$ 17,000</b>	<b>\$ 17,000</b>	<b>\$ 17,000</b>	<b>\$ -</b>
<b>Culture and recreation</b>				
Historical society	\$ 42,500	\$ 42,500	\$ 42,500	\$ -
Parks	52,000	62,673	51,114	11,559
County/regional library	157,190	157,190	157,190	-
Other culture and recreation	100,000	119,979	152,769	(32,790)
<b>Total culture and recreation</b>	<b>\$ 351,690</b>	<b>\$ 382,342</b>	<b>\$ 403,573</b>	<b>\$ (21,231)</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-1  
(Continued)**

**BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
DECEMBER 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Amounts</b>	<b>Final Budget</b>
<b>Expenditures</b>				
<b>Current (Continued)</b>				
<b>Conservation of natural resources</b>				
County extension	\$ 183,792	\$ 183,792	\$ 183,802	\$ (10)
Soil and water conservation	129,000	129,000	129,000	-
Agriculture society/County fair	24,000	24,000	24,000	-
Water planning	22,672	22,672	18,887	3,785
<b>Total conservation of natural resources</b>	<b>\$ 359,464</b>	<b>\$ 359,464</b>	<b>\$ 355,689</b>	<b>\$ 3,775</b>
<b>Economic development</b>				
Community development	\$ 99,144	\$ 82,858	\$ 81,830	\$ 1,028
Airport	309,362	309,362	191,921	117,441
Other economic development	9,352	9,352	9,351	1
<b>Total economic development</b>	<b>\$ 417,858</b>	<b>\$ 401,572</b>	<b>\$ 283,102</b>	<b>\$ 118,470</b>
<b>Debt service</b>				
Principal	\$ -	\$ -	\$ 22,067	\$ (22,067)
Interest	-	-	3,283	(3,283)
<b>Total debt service</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 25,350</b>	<b>\$ (25,350)</b>
<b>Total Expenditures</b>	<b>\$ 11,512,295</b>	<b>\$ 11,361,340</b>	<b>\$ 11,120,876</b>	<b>\$ 240,464</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>\$ (383,585)</b>	<b>\$ (98,200)</b>	<b>\$ 239,361</b>	<b>\$ 337,561</b>
<b>Other Financing Sources (Uses)</b>				
Proceeds from capital lease	\$ -	\$ -	\$ 121,730	\$ 121,730
Proceeds from sale of capital assets	-	-	68,723	68,723
<b>Total Other Financing Sources (Uses)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 190,453</b>	<b>\$ 190,453</b>
<b>Net Change in Fund Balance</b>	<b>\$ (383,585)</b>	<b>\$ (98,200)</b>	<b>\$ 429,814</b>	<b>\$ 528,014</b>
<b>Fund Balance – January 1, as restated (see Note 1.E.)</b>	<b>6,206,111</b>	<b>6,206,111</b>	<b>6,206,111</b>	<b>-</b>
<b>Fund Balance – December 31</b>	<b>\$ 5,822,526</b>	<b>\$ 6,107,911</b>	<b>\$ 6,635,925</b>	<b>\$ 528,014</b>

The notes to the required supplementary information are an integral part of this schedule.

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-2**

**BUDGETARY COMPARISON SCHEDULE  
ROAD AND BRIDGE SPECIAL REVENUE FUND  
DECEMBER 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Amounts</b>	<b>Final Budget</b>
<b>Revenues</b>				
Taxes	\$ 2,155,147	\$ 2,155,147	\$ 2,095,777	\$ (59,370)
Licenses and permits	5,000	5,000	5,415	415
Intergovernmental	7,637,517	8,445,128	8,428,547	(16,581)
Charges for services	238,000	238,000	263,662	25,662
Investment earnings	26,900	26,900	38,434	11,534
Miscellaneous	9,962	9,962	9,001	(961)
<b>Total Revenues</b>	<b>\$ 10,072,526</b>	<b>\$ 10,880,137</b>	<b>\$ 10,840,836</b>	<b>\$ (39,301)</b>
<b>Expenditures</b>				
<b>Current</b>				
<b>Transportation</b>				
Administration	\$ 298,785	\$ 298,439	\$ 297,735	\$ 704
Maintenance	2,595,198	2,906,066	2,810,465	95,601
Construction	8,517,671	9,017,774	9,108,034	(90,260)
Equipment maintenance and shop	1,289,499	1,299,277	1,183,114	116,163
<b>Total transportation</b>	<b>\$ 12,701,153</b>	<b>\$ 13,521,556</b>	<b>\$ 13,399,348</b>	<b>\$ 122,208</b>
<b>Intergovernmental</b>				
Highways and streets	300,956	290,163	290,163	-
<b>Total Expenditures</b>	<b>\$ 13,002,109</b>	<b>\$ 13,811,719</b>	<b>\$ 13,689,511</b>	<b>\$ 122,208</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>\$ (2,929,583)</b>	<b>\$ (2,931,582)</b>	<b>\$ (2,848,675)</b>	<b>\$ 82,907</b>
<b>Other Financing Sources (Uses)</b>				
Transfers out	\$ -	\$ -	\$ (200,000)	\$ (200,000)
Proceeds from sale of capital assets	41,000	41,000	41,442	442
<b>Total Other Financing Sources (Uses)</b>	<b>\$ 41,000</b>	<b>\$ 41,000</b>	<b>\$ (158,558)</b>	<b>\$ (199,558)</b>
<b>Net Change in Fund Balance</b>	<b>\$ (2,888,583)</b>	<b>\$ (2,890,582)</b>	<b>\$ (3,007,233)</b>	<b>\$ (116,651)</b>
<b>Fund Balance – January 1</b>	<b>9,973,172</b>	<b>9,973,172</b>	<b>9,973,172</b>	<b>-</b>
<b>Increase (decrease) in inventories</b>	<b>-</b>	<b>-</b>	<b>9,082</b>	<b>9,082</b>
<b>Fund Balance – December 31</b>	<b>\$ 7,084,589</b>	<b>\$ 7,082,590</b>	<b>\$ 6,975,021</b>	<b>\$ (107,569)</b>

The notes to the required supplementary information are an integral part of this schedule.

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-3**

**BUDGETARY COMPARISON SCHEDULE  
HEALTH AND HUMAN SERVICES SPECIAL REVENUE FUND  
DECEMBER 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Amounts</b>	<b>Final Budget</b>
<b>Revenues</b>				
Taxes	\$ 1,608,671	\$ 1,608,671	\$ 1,580,297	\$ (28,374)
Intergovernmental	4,082,432	4,082,432	3,913,795	(168,637)
Charges for services	848,147	848,147	722,180	(125,967)
Investment earnings	10,000	10,000	15,993	5,993
Miscellaneous	136,700	136,700	284,047	147,347
<b>Total Revenues</b>	<b>\$ 6,685,950</b>	<b>\$ 6,685,950</b>	<b>\$ 6,516,312</b>	<b>\$ (169,638)</b>
<b>Expenditures</b>				
<b>Current</b>				
<b>Human services</b>				
Income maintenance	\$ 1,931,596	\$ 1,931,596	\$ 2,028,394	\$ (96,798)
Social services	3,529,109	3,529,109	3,622,256	(93,147)
<b>Total human services</b>	<b>\$ 5,460,705</b>	<b>\$ 5,460,705</b>	<b>\$ 5,650,650</b>	<b>\$ (189,945)</b>
<b>Health</b>				
Public health	1,290,292	1,290,292	1,125,647	164,645
<b>Total Expenditures</b>	<b>\$ 6,750,997</b>	<b>\$ 6,750,997</b>	<b>\$ 6,776,297</b>	<b>\$ (25,300)</b>
<b>Net Change in Fund Balance</b>	<b>\$ (65,047)</b>	<b>\$ (65,047)</b>	<b>\$ (259,985)</b>	<b>\$ (194,938)</b>
<b>Fund Balance – January 1</b>	<b>1,643,762</b>	<b>1,643,762</b>	<b>1,643,762</b>	<b>-</b>
<b>Fund Balance – December 31</b>	<b>\$ 1,578,715</b>	<b>\$ 1,578,715</b>	<b>\$ 1,383,777</b>	<b>\$ (194,938)</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-4**

**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS  
OTHER POSTEMPLOYMENT BENEFITS  
DECEMBER 31, 2019**

	<u>2019</u>	<u>2018</u>
<b>Total OPEB Liability</b>		
Service cost	\$ 33,983	\$ 30,723
Interest	15,844	15,145
Differences between expected and actual experience	6,213	-
Changes of assumption or other inputs	(12,316)	-
Benefit payments	<u>(32,103)</u>	<u>(23,849)</u>
<b>Net change in total OPEB liability</b>	<b>\$ 11,621</b>	<b>\$ 22,019</b>
<b>Total OPEB Liability – Beginning, as restated</b>	<b><u>462,066</u></b>	<b><u>440,047</u></b>
<b>Total OPEB Liability – Ending</b>	<b><u><u>\$ 473,687</u></u></b>	<b><u><u>\$ 462,066</u></u></b>
 Covered-employee payroll	 \$ 7,823,162	 \$ 8,044,084
Total OPEB liability (asset) as a percentage of covered-employee payroll	6.05%	5.74%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-5**

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY  
PERA GENERAL EMPLOYEES RETIREMENT PLAN  
DECEMBER 31, 2019**

<b>Measurement Date</b>	<b>Employer's Proportion of the Net Pension Liability (Asset)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) (a)</b>	<b>State's Proportionate Share of the Net Pension Liability Associated with Houston County (b)</b>	<b>Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a + b)</b>	<b>Covered Payroll (c)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c)</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2019	0.0907 %	\$ 5,014,600	\$ 155,827	\$ 5,170,427	\$ 6,417,384	78.14 %	80.23 %
2018	0.0889	4,931,808	161,920	5,093,728	5,978,318	82.49	79.53
2017	0.0953	6,083,889	76,526	6,160,415	6,490,088	93.74	75.90
2016	0.1007	8,176,341	106,770	8,283,111	5,560,161	147.05	68.91
2015	0.0959	4,967,497	N/A	4,967,497	5,828,943	85.22	78.19

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

The measurement date for each year is June 30.

N/A – Not Applicable

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-6**

**SCHEDULE OF CONTRIBUTIONS  
PERA GENERAL EMPLOYEES RETIREMENT PLAN  
DECEMBER 31, 2019**

<b>Year Ending</b>	<b>Statutorily Required Contributions (a)</b>	<b>Actual Contributions in Relation to Statutorily Required Contributions (b)</b>	<b>Contribution (Deficiency) Excess (b - a)</b>	<b>Covered Payroll (c)</b>	<b>Actual Contributions as a Percentage of Covered Payroll (b/c)</b>
2019	\$ 494,277	\$ 494,277	\$ -	\$ 6,590,363	7.50 %
2018	451,479	451,479	-	6,019,720	7.50
2017	475,785	475,785	-	6,343,799	7.50
2016	475,097	475,097	-	6,334,627	7.50
2015	420,031	420,031	-	5,600,413	7.50

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.  
The County's year-end is December 31.



**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-7**

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY  
PERA PUBLIC EMPLOYEES POLICE AND FIRE PLAN  
DECEMBER 31, 2019**

<b>Measurement Date</b>	<b>Employer's Proportion of the Net Pension Liability (Asset)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) (a)</b>	<b>Covered Payroll (b)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/b)</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2019	0.0987 %	\$ 1,050,761	\$ 1,041,876	100.85 %	89.26 %
2018	0.0960	1,018,998	1,007,966	101.09	88.84
2017	0.0970	1,309,615	1,026,852	127.54	85.43
2016	0.1040	4,173,700	968,970	430.74	63.88
2015	0.1000	1,136,234	920,237	123.47	86.61

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.  
The measurement date for each year is June 30.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-8**

**SCHEDULE OF CONTRIBUTIONS  
PERA PUBLIC EMPLOYEES POLICE AND FIRE PLAN  
DECEMBER 31, 2019**

<b>Year Ending</b>	<b>Statutorily Required Contributions (a)</b>	<b>Actual Contributions in Relation to Statutorily Required Contributions (b)</b>	<b>Contribution (Deficiency) Excess (b - a)</b>	<b>Covered Payroll (c)</b>	<b>Actual Contributions as a Percentage of Covered Payroll (b/c)</b>
2019	\$ 181,624	\$ 181,624	\$ -	\$ 1,071,529	16.95 %
2018	165,017	165,017	-	1,018,624	16.20
2017	161,164	161,164	-	994,840	16.20
2016	166,829	166,829	-	1,029,809	16.20
2015	152,447	152,447	-	941,029	16.20

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.  
The County's year-end is December 31.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-9**

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY  
PERA PUBLIC EMPLOYEES LOCAL GOVERNMENT CORRECTIONAL SERVICE RETIREMENT PLAN  
DECEMBER 31, 2019**

<b>Measurement Date</b>	<b>Employer's Proportion of the Net Pension Liability (Asset)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) (a)</b>	<b>Covered Payroll (b)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/b)</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2019	0.4590 %	\$ 63,549	\$ 979,064	6.49 %	98.17 %
2018	0.4800	79,686	989,429	8.05	97.64
2017	0.4900	1,396,505	1,111,491	125.64	67.89
2016	0.4500	1,643,914	821,174	200.19	58.16
2015	0.4300	66,478	776,864	8.56	96.95

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.  
The measurement date for each year is June 30.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT A-10**

**SCHEDULE OF CONTRIBUTIONS  
PERA PUBLIC EMPLOYEES LOCAL GOVERNMENT CORRECTIONAL SERVICE RETIREMENT PLAN  
DECEMBER 31, 2019**

<b>Year Ending</b>	<b>Statutorily Required Contributions (a)</b>	<b>Actual Contributions in Relation to Statutorily Required Contributions (b)</b>	<b>Contribution (Deficiency) Excess (b - a)</b>	<b>Covered Payroll (c)</b>	<b>Actual Contributions as a Percentage of Covered Payroll (b/c)</b>
2019	\$ 89,606	\$ 89,606	\$ -	\$ 1,024,075	8.75 %
2018	85,308	85,308	-	974,945	8.75
2017	86,822	86,822	-	992,251	8.75
2016	81,965	81,965	-	936,732	8.75
2015	69,914	69,914	-	799,026	8.75

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.  
The County's year-end is December 31.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2019**

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**1. Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds, except Capital Projects fund. All annual appropriations lapse at fiscal year-end.

On or before mid-June of each year, all departments and agencies submit requests for appropriations to the County Finance Director so that a budget can be prepared. Before September 30, the proposed budget is presented to the Houston County Board of Commissioners for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department head may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board. The legal level of budgetary control (the level at which expenditures may not legally exceed appropriations) is the fund level. During the year, the Board made supplementary appropriations to the General Fund and Road and Bridge Special Revenue Fund.

**2. Excess of Expenditures Over Budget**

The Health and Human Services Special Revenue Fund expenditures of \$6,776,297 exceeded the final budget of \$6,750,997 by \$25,300 due to the increased payout of estate recoveries.

**3. Other Postemployment Benefits**

In 2018, Houston County implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. See Note 2.F. in the notes to the financial statements for additional information regarding the County's other postemployment benefits.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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4. Employer Contributions to Other Postemployment Benefits

Assets have not been accumulated in a trust that meets the criteria in paragraph four of GASB Statement 75 to pay related benefits.

The following changes in actuarial methods and assumptions occurred in 2019:

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality tables were updated from the RP-2014 Mortality Tables (blue collar for public safety, white collar for others) with MP-2016 Generational Improvement Scale to the RP-2014 Mortality Tables (blue collar for public safety, white collar for others) with MP-2018 Generational Improvement Scale.
- The retirement and withdrawal tables for public safety employees were updated.
- The discount rate was changed from 3.30% to 3.80%.

The following changes in actuarial methods and assumptions occurred in 2018:

- The actuarial cost method changed from the Projected Unit Credit to Entry Age, level percentage of pay.
- The discount rate used changed from 3.50 percent to 3.30 percent.

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the fiscal year June 30:

General Employees Retirement Plan

2019

- The mortality projection scale was changed from MP-2017 to MP-2018.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

General Employees Retirement Plan (Continued)

2018

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase rate was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter, to 1.25 percent per year.
- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90 percent funding to 50 percent of the Social Security cost of living adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to the Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

General Employees Retirement Plan (Continued)

2017

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60 percent for vested and non-vested deferred members (30 percent for deferred Minneapolis Employees Retirement Fund members). The revised CSA loads are now 0.00 percent for active member liability, 15 percent for vested deferred member liability, and 3.00 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.
- Minneapolis Employees Retirement Fund plan provisions change the employer supplemental contribution to \$21 million in calendar years 2017 and 2018 and returns to \$31 million through calendar year 2031. The state's required contribution is \$16 million in PERA's fiscal years 2018 and 2019 and returns to \$6 million annually through calendar year 2031.

2016

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent for all future years.
- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was also changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.



**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions (Continued)

Public Employees Police and Fire Plan

2019

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018

- The mortality projection scale was changed from MP-2016 to MP-2017.
- Post-retirement benefit increases changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048, was added to the existing \$9.0 million state contribution. Additionally, annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed effective January 1, 2019, and January 1, 2020, from 10.80 percent to 11.30 and 11.80 percent of pay, respectively. Employer contributions were changed effective January 1, 2019, and January 1, 2020, from 16.20 percent to 16.95 and 17.70 percent of pay, respectively. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

Public Employees Police and Fire Plan (Continued)

2017

- The assumed salary increases were changed as recommended in the June 30, 2016, experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- The assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30 percent for vested and non-vested, deferred members. The CSA load has been changed to 33 percent for vested members and 2.00 percent for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality table assumed for healthy retirees.
- The assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- The assumed percentage of married female members was decreased from 65 percent to 60 percent.
- The assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

Public Employees Police and Fire Plan

2017 (Continued)

- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

2016

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037 and 2.50 percent per year thereafter, to 1.00 percent for all future years.
- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 5.60 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

Public Employees Local Government Correctional Service Retirement Plan

2019

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018

- The single discount rate was changed from 5.96 percent per annum to 7.50 percent per annum.
- The mortality projection scale was changed from MP-2016 to MP-2017.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

Public Employees Local Government Correctional Service Retirement Plan

2018 (Continued)

- The assumed post-retirement benefit increase was changed from 2.50 percent per year to 2.00 percent per year.
- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Post-retirement benefit increases were changed from 2.50 percent per year with a provision to reduce to 1.00 percent if the funding status declines to a certain level, to 100 percent of the Social Security cost of living adjustment, not less than 1.00 percent and not more than 2.50 percent, beginning January 1, 2019. If the funding status declines to 85 percent for two consecutive years, or 80 percent for one year, the maximum increase will be lowered to 1.50 percent.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017

- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016 and is applied to healthy and disabled members. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the RP-2014 disabled annuitant mortality table (with future mortality improvement according to Scale MP-2016).

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

Public Employees Local Government Correctional Service Retirement Plan

2017 (Continued)

- The CSA load was 30 percent for vested and non-vested, deferred members. The CSA load has been changed to 35 percent for vested members and 1.00 percent for non-vested members.
- The single discount rate was changed from 5.31 percent per annum to 5.96 percent per annum.

2016

- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 5.31 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

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## **SUPPLEMENTARY INFORMATION**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**NONMAJOR GOVERNMENTAL FUND**

The Debt Service Fund is used to account for all financial resources restricted for payment of principal, interest, and related costs of long-term bonded debt.

The Capital Projects Fund is used to account for financial resources committed for the land acquisition and Highway Department complex construction.

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT B-1**

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

	<u>Debt Service Fund</u>	<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds (Exhibit 3)</u>
<b><u>Assets</u></b>			
Cash and pooled investments	\$ 1,548,734	\$ 30,738	\$ 1,579,472
Taxes receivable			
Delinquent	<u>17,833</u>	<u>-</u>	<u>17,833</u>
<b>Total Assets</b>	<b><u>\$ 1,566,567</u></b>	<b><u>\$ 30,738</u></b>	<b><u>\$ 1,597,305</u></b>
<b><u>Deferred Inflows of Resources and Fund Balances</u></b>			
<b>Deferred Inflows of Resources</b>			
Unavailable revenue	<u>\$ 12,593</u>	<u>\$ -</u>	<u>\$ 12,593</u>
<b>Fund Balances</b>			
Restricted for			
Debt service	\$ 1,553,974	\$ -	\$ 1,553,974
Assigned			
Capital projects	<u>-</u>	<u>30,738</u>	<u>30,738</u>
<b>Total Fund Balances</b>	<b><u>\$ 1,553,974</u></b>	<b><u>\$ 30,738</u></b>	<b><u>\$ 1,584,712</u></b>
<b>Total Deferred Inflows of Resources and Fund Balances</b>	<b><u>\$ 1,566,567</u></b>	<b><u>\$ 30,738</u></b>	<b><u>\$ 1,597,305</u></b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT B-2**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

	<u>Debt Service Fund</u>	<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds (Exhibit 5)</u>
<b>Revenues</b>			
Taxes	\$ 1,319,667	\$ -	\$ 1,319,667
Intergovernmental	55,912	-	55,912
<b>Total Revenues</b>	<b>\$ 1,375,579</b>	<b>\$ -</b>	<b>\$ 1,375,579</b>
<b>Expenditures</b>			
<b>Current</b>			
General government	\$ -	\$ 4,681	\$ 4,681
<b>Capital outlay</b>			
Highways and streets	-	164,581	164,581
<b>Debt service</b>			
Principal	870,000	-	870,000
Interest	410,691	-	410,691
Administrative - fiscal charges	4,700	-	4,700
<b>Total Expenditures</b>	<b>\$ 1,285,391</b>	<b>\$ 169,262</b>	<b>\$ 1,454,653</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>\$ 90,188</b>	<b>\$ (169,262)</b>	<b>\$ (79,074)</b>
<b>Other Financing Sources (Uses)</b>			
Transfer in	-	200,000	200,000
<b>Net Change in Fund Balance</b>	<b>\$ 90,188</b>	<b>\$ 30,738</b>	<b>\$ 120,926</b>
<b>Fund Balance - January 1</b>	<b>1,463,786</b>	<b>-</b>	<b>1,463,786</b>
<b>Fund Balance - December 31</b>	<b>\$ 1,553,974</b>	<b>\$ 30,738</b>	<b>\$ 1,584,712</b>

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT B-3**

**BUDGETARY COMPARISON SCHEDULE  
DEBT SERVICE FUND  
DECEMBER 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Amounts</b>	<b>Final Budget</b>
<b>Revenues</b>				
Taxes	\$ 1,329,852	\$ 1,329,852	\$ 1,319,667	\$ (10,185)
Intergovernmental	53,902	53,902	55,912	2,010
<b>Total Revenues</b>	<b>\$ 1,383,754</b>	<b>\$ 1,383,754</b>	<b>\$ 1,375,579</b>	<b>\$ (8,175)</b>
<b>Expenditures</b>				
<b>Debt service</b>				
Principal	\$ 966,000	\$ 966,000	\$ 870,000	\$ 96,000
Interest	417,754	417,754	410,691	7,063
Administrative (fiscal) charges	-	-	4,700	(4,700)
<b>Total Expenditures</b>	<b>\$ 1,383,754</b>	<b>\$ 1,383,754</b>	<b>\$ 1,285,391</b>	<b>\$ 98,363</b>
<b>Net Change in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 90,188</b>	<b>\$ 90,188</b>
<b>Fund Balance – January 1</b>	<b>1,463,786</b>	<b>1,463,786</b>	<b>1,463,786</b>	<b>-</b>
<b>Fund Balance – December 31</b>	<b>\$ 1,463,786</b>	<b>\$ 1,463,786</b>	<b>\$ 1,553,974</b>	<b>\$ 90,188</b>

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## **FIDUCIARY FUNDS**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**AGENCY FUNDS**

Agency funds are used to account for assets held by a governmental unit as an agent for individuals, private organizations, other governmental units, and other funds.

The Crooked Creek Watershed Fund accounts for reimbursements to the Watershed District for operations and the collection of assessments to pay the Watershed District's bonded debt and interest.

The Health Fund is used to account for employees' pre-tax health benefits.

The Revolving Fund accounts for the transfer of County collections to the state (mortgage registry tax, game and fish license sales, motor vehicle license sales, state deed tax sales, and state revenue taxes) and the apportionment of state-aid payments for police and fire departments to cities and towns.

The Soil and Water Conservation Fund accounts for the assets of the Root River Soil and Water Conservation District held by the County.

The School Districts Fund accounts for property taxes collected and remitted by the County to the various school districts in the County.

The Family Collaborative Fund accounts for monies received and expended by the Family Services Collaborative.

The Sheriff's Holding Accounts reflect funds on deposit for inmates of the Houston County Jail, bail money on deposit for out of county warrants and civil execution sales, as well as being a holding account for foreclosure sales and redemptions.

The Taxes and Penalties Fund accounts for the collection and distribution of miscellaneous agency property taxes (current and delinquent) and prepaid taxes.

The Towns and Cities Fund accounts for the taxes and other amounts received by the County for the various towns and cities.

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

***EXHIBIT C-1***

**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
ALL AGENCY FUNDS  
DECEMBER 31, 2019**

	<u>Balance January 1</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31</u>
<b><u>CROOKED CREEK WATERSHED</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 1,191	\$ 51,393	\$ 51,844	\$ 740
<b><u>Liabilities</u></b>				
Due to other governments	\$ 1,191	\$ 51,393	\$ 51,844	\$ 740
<b><u>HEALTH</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 29,199	\$ 72,563	\$ 61,521	\$ 40,241
<b><u>Liabilities</u></b>				
Accounts payable	\$ 29,199	\$ 72,563	\$ 61,521	\$ 40,241
<b><u>REVOLVING</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 8,612	\$ 4,322,551	\$ 4,265,360	\$ 65,803
<b><u>Liabilities</u></b>				
Due to other governments	\$ 8,612	\$ 4,322,551	\$ 4,265,360	\$ 65,803

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT C-1  
(Continued)**

**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
ALL AGENCY FUNDS  
DECEMBER 31, 2019**

	<u>Balance January 1</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31</u>
<b><u>SOIL AND WATER CONSERVATION</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 1,035,632	\$ 614,286	\$ 661,886	\$ 988,032
<b><u>Liabilities</u></b>				
Due to other governments	\$ 1,035,632	\$ 614,286	\$ 661,886	\$ 988,032
<b><u>SCHOOL DISTRICTS</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 147,513	\$ 6,500,661	\$ 6,512,662	\$ 135,512
<b><u>Liabilities</u></b>				
Due to other governments	\$ 147,513	\$ 6,500,661	\$ 6,512,662	\$ 135,512
<b><u>FAMILY COLLABORATIVE</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 74,269	\$ 88,783	\$ 87,901	\$ 75,151
<b><u>Liabilities</u></b>				
Due to other governments	\$ 74,269	\$ 88,783	\$ 87,901	\$ 75,151

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT C-1  
(Continued)**

**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
ALL AGENCY FUNDS  
DECEMBER 31, 2019**

	<u>Balance January 1</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31</u>
<b><u>SHERIFF'S HOLDING ACCOUNTS</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ -	\$ 384,057	\$ 370,647	\$ 13,410
<b><u>Liabilities</u></b>				
Accounts payable	\$ -	\$ 384,057	\$ 370,647	\$ 13,410
<b><u>TAXES AND PENALTIES</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 126,056	\$ 500,921	\$ 526,764	\$ 100,213
<b><u>Liabilities</u></b>				
Accounts payable	\$ 126,056	\$ 500,921	\$ 526,764	\$ 100,213
<b><u>TOWNS AND CITIES</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 156,691	\$ 8,304,032	\$ 8,302,306	\$ 158,417
<b><u>Liabilities</u></b>				
Due to other governments	\$ 156,691	\$ 8,304,032	\$ 8,302,306	\$ 158,417

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT C-1  
(Continued)**

**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
ALL AGENCY FUNDS  
DECEMBER 31, 2019**

	<u>Balance January 1</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31</u>
<b><u>TOTAL ALL AGENCY FUNDS</u></b>				
<b><u>Assets</u></b>				
Cash and pooled investments	\$ 1,579,163	\$ 20,839,247	\$ 20,840,891	\$ 1,577,519
<b><u>Liabilities</u></b>				
Accounts payable	\$ 155,255	\$ 957,541	\$ 958,932	\$ 153,864
Due to other governments	1,423,908	19,881,706	19,881,959	1,423,655
<b>Total Liabilities</b>	<b>\$ 1,579,163</b>	<b>\$ 20,839,247</b>	<b>\$ 20,840,891</b>	<b>\$ 1,577,519</b>

## **OTHER SCHEDULES**

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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT D-1**

**SCHEDULE OF INTERGOVERNMENTAL REVENUE  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

**Appropriations and Shared Revenue**

**State**

Highway users tax	\$ 8,029,441
PERA contribution	24,994
PERA rate reimbursement	23,851
Disparity reduction aid	128,271
Police aid	118,311
County program aid	986,897
Aquatic invasive species aid	22,829
SCORE	68,727
Riparian protection aid	52,537
Market value credit – agricultural	346,590
Enhanced 911	92,829

<b>Total appropriations and shared revenue</b>	<b>\$ 9,895,277</b>
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**Reimbursement for Services**

**State**

Minnesota Department of Human Services	\$ 1,017,903
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**Payments**

**Local**

Arlin Falck Foundation	\$ 22,200
Southeast Service Cooperative	3,000
Payments in lieu of taxes	363,553

<b>Total payments</b>	<b>\$ 388,753</b>
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**Grants**

**State**

Minnesota Department/Board of	
Public Safety	\$ 33,231
Health	181,791
Natural Resources	163,957
Human Services	775,091
Veterans Affairs	10,000
Corrections	56,185
Transportation	163,002
Water and Soil Resources	64,009
Pollution Control Agency	42,884
Peace Officer Standards and Training Board	11,930

<b>Total state</b>	<b>\$ 1,502,080</b>
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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

***EXHIBIT D-1  
(Continued)***

**SCHEDULE OF INTERGOVERNMENTAL REVENUE  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

**Grants (Continued)**

**Federal**

Department of	
Agriculture	\$ 248,042
Justice	1,095
Transportation	127,460
Education	1,835
Health and Human Services	1,620,416
Homeland Security	5,000
Environmental Protection Agency	2,868

<b>Total federal</b>	<b>\$ 2,006,716</b>
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<b>Total state and federal grants</b>	<b>\$ 3,508,796</b>
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<b>Total Intergovernmental Revenue</b>	<b>\$ 14,810,729</b>
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**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT D-2**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
DECEMBER 31, 2019**

<b>Federal Grantor Pass-Through Agency Program or Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass-Through Grant Numbers</b>	<b>Expenditures</b>
<b>U.S. Department of Agriculture</b>			
Passed Through Minnesota Department of Health Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	32573	\$ 92,708
Passed Through Minnesota Department of Human Services SNAP Cluster State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	192MN101S2514	160,533
<b>Total U.S. Department of Agriculture</b>			<b>\$ 253,241</b>
<b>U.S. Department of Justice</b>			
Direct Bulletproof Vest Partnership Program	16.607		<b>\$ 1,095</b>
<b>U.S. Department of Transportation</b>			
Passed Through Minnesota Department of Transportation Airport Improvement Program	20.106	3-27-0016-07-18	\$ 135,420
Passed Through Minnesota Department of Public Safety Highway Safety Cluster State and Community Highway Safety	20.600	A-ENFRC19-2019-HOUSTONSO-042	3,451
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	A-ENFRC19-2019-HOUSTONSO-042	5,401
Highway Safety Cluster National Priority Safety Programs	20.616	A-ENFRC19-2019-HOUSTONSO-042	2,541
<b>Total U.S. Department of Transportation</b>			<b>\$ 146,813</b>
<b>U.S. Environmental Protection Agency</b>			
Passed Through Southeast Minnesota Water Resources Board Nonpoint Source Implementation Grants	66.460	3000031078-153784	<b>\$ 2,868</b>
<b>U.S. Department of Education</b>			
Passed Through Minnesota Department of Health Special Education – Grants for Infants and Families	84.181	75371	<b>\$ 2,208</b>
<b>U.S. Department of Health and Human Services</b>			
Passed Through Minnesota Department of Health Public Health Emergency Preparedness	93.069	127924	\$ 20,183
Immunization Cooperative Agreements	93.268	12-700-00072	12,750
PPHF Capacity Building Assistance to Strengthen Public Health Immunization Infrastructure and Performance financed in part by Prevention and Public Health Funds	93.539	105166	17,081
TANF Cluster Temporary Assistance for Needy Families (Total Temporary Assistance for Needy Families 93.558 \$160,357)	93.558	12-700-00072	24,605
Medicaid Cluster Medical Assistance Program (Total Medical Assistance Program 93.778 \$728,606)	93.778	105166	48,611
Maternal and Child Health Services Block Grant to the States	93.994	12-700-00072	20,798

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**EXHIBIT D-2  
(Continued)**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
DECEMBER 31, 2019**

<b>Federal Grantor Pass-Through Agency Program or Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass-Through Grant Numbers</b>	<b>Expenditures</b>
<b>U.S. Department of Health and Human Services (Continued)</b>			
Passed Through Minnesota Department of Human Services			
Promoting Safe and Stable Families TANF Cluster	93.556	G-1801MNFPS	2,401
Temporary Assistance for Needy Families (Total Temporary Assistance for Needy Families 93.558 \$160,357)	93.558	1901MNTANF	134,402
Child Support Enforcement	93.563	1901MNCES	253,463
Child Support Enforcement (Total Child Support Enforcement 93.563 \$327,842)	93.563	1901MNCSES	74,379
Refugee and Entrant Assistance - State Administered Programs CCDF Cluster	93.566	1901MNRCA	197
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	G1901MNCCDF	4,960
Community-Based Child Abuse Prevention Grants	93.590	G-1801MNBCAP	2,424
Stephanie Tubbs Jones Child Welfare Services Program	93.645	G-1801MNCWSS	1,961
Foster Care – Title IV-E	93.658	1901MNFOS	303,472
Social Services Block Grant	93.667	G-1901MNSOSR	91,481
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	G-1901MNCILP	5,798
Children's Health Insurance Program	93.767	1905MN5021	146
Medicaid Cluster			
Medical Assistance Program	93.778	1905MN5ADM	674,844
Medical Assistance Program (Total Medical Assistance Program 93.778 \$728,606)	93.778	1905MN5MAP	5,151
<b>Total U.S. Department of Health and Human Services</b>			<b>\$ 1,699,107</b>
<b>U.S. Department of Homeland Security</b>			
Passed Through Minnesota Department of Natural Resources			
Boating Safety Financial Assistance	97.012	HOUSTON FBP-102119	<b>\$ 5,000</b>
<b>Total Federal Awards</b>			<b>\$ 2,110,332</b>

The County did not pass through any federal awards to subrecipients during the year ended December 31, 2019.

**Totals by Cluster**

Total expenditures for SNAP Cluster	\$ 160,533
Total expenditures for Highway Safety Cluster	5,992
Total expenditures for TANF Cluster	159,007
Total expenditures for CCDF Cluster	4,960
Total expenditures for Medicaid Cluster	728,606

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

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1. Summary of Significant Accounting Policies

A. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Houston County. The County's reporting entity is defined in Note 1 to the financial statements.

B. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Houston County under programs of the federal government for the year ended December 31, 2019. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Houston County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Houston County.

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

2. De Minimis Cost Rate

Houston County has elected not to use the ten percent de minimis indirect cost rate allowed under the Uniform Guidance.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

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3. Reconciliation to Schedule of Intergovernmental Revenue

Federal grant revenue per Schedule of Intergovernmental Revenue (Exhibit D-1)	\$ 2,006,716
Unavailable in 2018, recognized as revenue in 2019	
Airport Improvement Program	(25,681)
Promoting Safe and Stable Families	(1,005)
Temporary Assistance for Needy Families	(21,165)
Stephanie Tubbs Jones Child Welfare Services Program	(739)
Community-Based Child Abuse Prevention Grants	(654)
Chafee Foster Care Independence Program	(1,274)
Grants received more than 60 days after year-end, unavailable in 2019	
Children's Health Insurance Program	27
Airport Improvement Program	43,590
Special Supplemental Nutrition Program for Women, Infants, and Children	5,199
Special Education – Grants for Infants and Families	373
Temporary Assistance for Needy Families	30,568
Public Health Emergency Preparedness	5,534
Promoting Safe and Stable Families	40
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	317
State and Community Highway Safety	1,444
Stephanie Tubbs Jones Child Welfare Services Program	121
Foster Care Title IV-E	61,335
John H. Chafee Foster Care Program for Successful Transition to Adulthood	3,876
Maternal and Child Health Services Block Grant to the States	<u>1,710</u>
 Expenditures per Schedule of Expenditures of Federal Awards (Exhibit D-2)	 <u>\$ 2,110,332</u>



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JULIE BLAHA  
STATE AUDITOR

# STATE OF MINNESOTA

## OFFICE OF THE STATE AUDITOR

SUITE 500  
525 PARK STREET  
SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice)  
(651) 296-4755 (Fax)  
state.auditor@state.mn.us (E-mail)  
1-800-627-3529 (Relay Service)

### **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

#### Independent Auditor's Report

Board of County Commissioners  
Houston County  
Caledonia, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Houston County, Minnesota, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 3, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Houston County's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we did identify a deficiency in internal control over financial reporting that we consider to be a material weakness and another deficiency that we consider to be a significant deficiency.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 2019-002 to be a material weakness and item 2019-001 to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Houston County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Minnesota Legal Compliance**

In connection with our audit, nothing came to our attention that caused us to believe that Houston County failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Counties*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters, except as described in the Schedule of Findings and Questioned Costs as items 2019-003 and 2019-004. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the County's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

### **Houston County's Response to Findings**

Houston County's responses to the internal control and legal compliance findings identified in our audit are described in the Corrective Action Plan. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Counties* and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

*/s/Julie Blaha*

JULIE BLAHA  
STATE AUDITOR

*/s/Greg Hierlinger*

GREG HIERLINGER, CPA  
DEPUTY STATE AUDITOR

September 3, 2020

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JULIE BLAHA  
STATE AUDITOR

# STATE OF MINNESOTA

## OFFICE OF THE STATE AUDITOR

SUITE 500  
525 PARK STREET  
SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice)  
(651) 296-4755 (Fax)  
state.auditor@state.mn.us (E-mail)  
1-800-627-3529 (Relay Service)

### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

#### Independent Auditor's Report

Board of County Commissioners  
Houston County  
Caledonia, Minnesota

#### **Report on Compliance for the Major Federal Program**

We have audited Houston County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the County's major federal program for the year ended December 31, 2019. Houston County's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for Houston County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Houston County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, Houston County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2019.

### **Report on Internal Control Over Compliance**

Management of Houston County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*/s/Julie Blaha*

JULIE BLAHA  
STATE AUDITOR

*/s/Greg Hierlinger*

GREG HIERLINGER, CPA  
DEPUTY STATE AUDITOR

September 3, 2020

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

**I. SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: **Unmodified**

Internal control over financial reporting:

- Material weaknesses identified? **Yes**
- Significant deficiencies identified? **Yes**

Noncompliance material to the financial statements noted? **No**

**Federal Awards**

Internal control over the major program:

- Material weaknesses identified? **No**
- Significant deficiencies identified? **No**

Type of auditor's report issued on compliance for the major federal program: **Unmodified**

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? **No**

The major federal program is:

Medicaid Cluster

Medical Assistance Program

CFDA No. 93.778

The threshold for distinguishing between Types A and B programs was \$750,000.

Houston County qualified as a low-risk auditee? **Yes**

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2019**

**II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Finding Number: 2019-001

Prior Year Finding Number: 2018-001

Repeat Finding Since: 2018

Segregation of Duties/Vendor Setup

**Criteria:** Internal controls should be designed to provide for an adequate segregation of duties so that no one individual has the ability to both process disbursements and set up new vendors. Procedures should include someone independent of the vendor payment process to review, verify, and approve new vendors on a timely basis.

**Condition:** Personnel responsible for adding a new vendor or changing an existing vendor file to the accounting system are also responsible for processing payments to vendors. Procedures were previously established to have personnel independent of the vendor maintenance process review a listing of new or changes to vendors quarterly. At the time of review, the previously established procedures disclosed this independent review was not performed for 2019.

**Context:** Segregation of duties between processing vendor payments and establishing a new vendor or making changes to an existing vendor on the accounting system is limited due to the number of office personnel within the County. Departments are provided general ledger reports for review on a monthly basis.

**Effect:** Inadequate segregation of duties could adversely affect the County's ability to prevent, or detect and correct, misstatements in a timely manner.

**Cause:** Due to abrupt personnel changes, the vendor review was not performed.

**Recommendation:** We recommend the County re-evaluate the current procedures established for review of new or changes to vendors to determine if there should be any changes in the procedures currently performed. If current procedures are determined to be adequate, the procedures should be performed in a timely manner.



**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2019**

**View of Responsible Official:** Concur

Finding Number: 2019-002

Prior Year Finding Number: N/A

Repeat Finding Since: N/A

**Audit Adjustment**

**Criteria:** A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements in a timely basis. Auditing standards define a material weakness as a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, in a timely basis.

**Condition:** A material audit adjustment was identified that resulted in a significant change to the County's financial statements.

**Context:** The County provides trial balances which convert the cash basis general ledger to the modified accrual basis necessary for preparing fund level and government-wide financial statements. The inability to detect significant misstatements in the financial statements increases the likelihood the financial statements would not be fairly presented. The adjustment was found in the audit; however, independent external auditors cannot be considered part of the County's internal control.

**Effect:** The following audit adjustment was reviewed and approved by the appropriate County staff and is reflected in the financial statements: in the Road and Bridge Special Revenue Fund, due from other governments and deferred inflows of resources—unavailable revenue was decreased by \$702,467 due to error in recording of a receivable.

**Cause:** Error occurred during the financial statement process that was not discovered during review.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2019**

**Recommendation:** We recommend County staff review the County's financial statement closing procedures, trial balances, and journal entries in detail to ensure the County's financial statements are presented in accordance with accounting principles generally accepted in the United States of America.

**View of Responsible Official:** Concur

**III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS**

None.

**IV. OTHER FINDINGS AND RECOMMENDATIONS**

MINNESOTA LEGAL COMPLIANCE

Finding Number: 2019-003

Prior Year Finding Number: 2018-004

Repeat Finding Since: 2018

Publication Requirements

**Criteria:** Minnesota statutes contain requirements for publishing County Board budgets, financial statements, and claims paid.

**Condition:** The County was not in compliance with the following State of Minnesota legal requirements:

- Pursuant to Minn. Stat. § 375.169, a summary budget statement is to be published annually upon the adoption of the County budget in a form prescribed by the State Auditor in the County's official newspaper or qualified newspaper of general circulation. The County's 2019 budget was not published in the County's official newspaper or qualified newspaper of general circulation.

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2019**

- Pursuant to Minn. Stat. § 375.17, the County is to annually publish its financial statements. The County did not publish the financial statements or a summary of the statements in a qualified form prescribed by the Office of the State Auditor for 2019.
- Pursuant to Minn. Stat. § 375.12, County Board minutes must be published within 30 days of the meeting and include an individualized, itemized list of County Board-approved payments over \$2,000. For claims \$2,000 or less, the total number of claims and total amount shall be stated. The County can publish summaries of the minutes, meeting the requirement of Minn. Stat. § 331A.01. However, the County must still publish claims as required by Minn. Stat. § 375.12. Houston County does not publish an itemized list of County Board-approved payments over \$2,000 with the total number of claims and total amount for payments under \$2,000, as provided by Minn. Stat. § 375.12.

**Context:** The County includes the financial statements and preliminary budget information on the County website. Claims are published in total by fund with the Board minute publication.

**Effect:** The County is not in compliance with Minn. Stat. §§ 375.169, 375.17, and 375.12.

**Cause:** The County Board does not wish to incur the additional cost of publication and continues to make the information physically available at the County Government Center for public inspection.

**Recommendation:** We recommend the County publish a summary budget statement and financial statements annually in the County's official newspaper, in accordance with Minn. Stat. §§ 375.169 and 375.17. We also recommend the County comply with Minn. Stat. § 375.12 and publish an itemized list of County Board-approved payments over \$2,000 with the total number of claims and total amount for payments under \$2,000.

**View of Responsible Official:** Acknowledged

Finding Number: 2019-004

Prior Year Finding Number: N/A

Repeat Finding Since: N/A

**HOUSTON COUNTY  
CALEDONIA, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2019**

Collateral Assignments

**Criteria:** Minnesota Statutes, section 118A.03, subdivision 4, states that, “[a]ny collateral pledged shall be accompanied by a written assignment to the government entity from the financial institution. The written assignment shall recite that, upon default, the financial institution shall release to the government entity on demand, free of exchange or any other charges, the collateral pledged.” Finally, to be enforceable under federal law (12 U.S.C. § 1823(e)), this written assignment must be approved by the depository’s board of directors or loan committee and must be an official record of the depository.

**Condition:** Two of the County’s depositories have not provided written assignment for the collateral pledged to secure the County deposits.

**Context:** To secure deposits in excess of the available federal deposit insurance, the depository has pledged securities from their investment portfolio as collateral. Absent from the pledging documents, however, is a written assignment of the collateral to the County.

**Effect:** Without an approved written assignment of the pledged collateral, the County does not have a perfected security interest in the pledged collateral. Deposits held in excess of federal deposit insurance are at risk of loss should a depository fail.

**Cause:** The County Treasurer asserted a copy of the agreements were not maintained and the depository banks did not have current assignments.

**Recommendation:** We recommend the County require that its depositories provide written assignments for all collateral pledged. The assignments should include the statutory language required by Minn. Stat. § 118A.03, subd. 4, and should be approved by each bank’s board of directors or loan committee, with the County receiving documentation of that approval.

**View of Responsible Official:** Concur

**V. PREVIOUSLY REPORTED ITEMS RESOLVED**

2008-002 Segregation of Duties – County Departments

2018-002 Suspension and Debarment Uniform Guidance Policies and Procedures



# HOUSTON COUNTY

Historic Courthouse  
304 South Marshall Street  
Caledonia, Minnesota 55921

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## REPRESENTATION OF HOUSTON COUNTY CALEDONIA, MINNESOTA

### CORRECTIVE ACTION PLAN FOR THE YEAR ENDED DECEMBER 31, 2019

**Finding Number: 2019-001**

**Finding Title: Segregation of Duties/Vendor Setup**

Name of Contact Person Responsible for Corrective Action:

Carol Lapham, Finance Director

Corrective Action Planned:

The Auditor-Treasurer will begin the review that in the past was performed by the former auditor.

Anticipated Completion Date:

12/31/2020

**Finding Number: 2019-002**

**Finding Title: Audit Adjustment**

Name of Contact Person Responsible for Corrective Action:

Carol Lapham, Finance Director

Corrective Action Planned:

Documentation supporting the cash basis to modified accrual basis will be reviewed to ensure that entries are appropriate.

Anticipated Completion Date:

12/31/2020

**Finding Number: 2019-003**

**Finding Title: Publication Requirements**

Name of Contact Person Responsible for Corrective Action:

Carol Lapham, Finance Director

Corrective Action Planned:

Houston County will meet all publication requirements as per MN Statutes.

Anticipated Completion Date:

12/31/2020

**Finding Number: 2019-004**

**Finding Title: Collateral Assignments**

Name of Contact Person Responsible for Corrective Action:

Donna Trehus, Auditor/Treasurer

Corrective Action Planned:

Houston County will require written collateral assignments that comply with MN Statute 118A.03, subdivision 4 and 12 U.S.C. 1823(e).

Anticipated Completion Date:

12/31/2020



# HOUSTON COUNTY

Historic Courthouse  
304 South Marshall Street  
Caledonia, Minnesota 55921

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## REPRESENTATION OF HOUSTON COUNTY CALEDONIA, MINNESOTA

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2019

**Finding Number: 2008-002**

**Finding Title: Segregation of Duties - County Departments**

**Summary of Condition:** Several of the County's departments which collect fees lack proper segregation of duties. These departments generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts, as well as reconciling bank accounts. Specifically, this issue was noted in review of the Environmental Services Department and the Recorder's Office.

**Summary of Corrective Action Previously Reported:** Staffing levels in cash collecting departments have not changed and the County Board is aware of this and is evaluating possible restructuring or cross departmental collaborations that will allow segregation of duties. Cash audits of departments will also be researched as a possible oversight tool.

**Status:** Corrected. Corrective action was taken.

Was corrective action taken significantly different than the action previously reported?

Yes \_\_\_\_\_ No   X  

**Finding Number: 2018-001**

**Finding Title: Segregation of Duties/Vendor Setup**

**Summary of Condition:** Personnel responsible for adding a new vendor or changing an existing vendor file to the accounting system are also responsible for processing payments to vendors. Procedures were previously established to have personnel independent of the vendor maintenance process review a listing of new or changes to vendors quarterly. The previously established procedures disclosed this independent review was not performed for 2018.

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**Summary of Corrective Action Previously Reported:** The Auditor-Treasurer will begin the review that in the past was performed by the former auditor.

**Status:** Not Corrected. Every effort will be made to have the review performed.

Was corrective action taken significantly different than the action previously reported?

Yes \_\_\_\_\_ No   X  

**Finding Number: 2018-002**

**Finding Title: Suspension, and Debarment Policies and Procedures**

**Program: Medical Assistance (CFDA No. 93.778)**

**Summary of Condition:** The County's written policies and procedures do not include a reference to suspension and debarment, its requirements, and what the County deems to be sufficient documentation that should be maintained to support compliance with the requirements.

**Summary of Corrective Action Previously Reported:** Houston County will update the Federal Procurement policy as referenced in the Schedule of Findings. The procurement policy update has been discussed as part of the Finance Committee.

**Status:** Corrected. Corrective action was taken.

Was corrective action taken significantly different than the action previously reported?

Yes \_\_\_\_\_ No   X  

**Finding Number: 2018-003**

**Finding Title: Procurement**

**Program: Medical Assistance (CFDA No. 93.778)**

**Summary of Condition:** Two of the three procurement transactions over \$3,000 tested for compliance with federal regulations did not have adequate documentation of the history of procurement. These procurements also did not provide documentation for full and open competition as there was no support for solicitation of proposals or noncompetitive proposals, quotes, or bids.



**Summary of Corrective Action Previously Reported:** The County will review and comply with federal regulations regarding procurement and maintain appropriate documentation. The County's procurement policy will be updated to reflect the new requirements and appropriate procedures and processes to ensure compliance with Federal Regulations.

**Status:** Not Corrected. County staff will be instructed and reminded of the necessary procedures and documentation required for procurement.

Was corrective action taken significantly different than the action previously reported?

Yes \_\_\_\_\_ No   X  

**Finding Number: 2018-004**

**Finding Title: Publication Requirements**

**Summary of Condition:** The County was not in compliance with the following publication statutes: Minn. Stat. § 375.169, Minn. Stat. § 375.17, and Minn. Stat. § 375.12.

**Summary of Corrective Action Previously Reported:** Houston County will meet all publication requirements as per MN Statutes.

**Status:** Not Corrected. The County will comply with publication statutes and will also verify posting to the County website.

Was corrective action taken significantly different than the action previously reported?

Yes \_\_\_\_\_ No   X